

#### NORTHERN VIRGINIA TRANSPORTATION AUTHORITY

#### **MEMORANDUM**

**FOR:** Chairman Martin E. Nohe and Members

Northern Virginia Transportation Authority

**FROM:** Monica Backmon, Executive Director

**DATE:** November 3, 2016

**SUBJECT:** Regional Funding Project 153-30791 (Route28 Widening: Route 234 Bypass to

Linton Hall Road)

1. Recommendation. Approval of attached Standard Project Agreement (SPA) 153-30791.

2. Suggested motion. I move approval of the proposed Standard Project 153-30791 (Route28 Widening: Route 234 Bypass to Linton Hall Road), in accordance with NVTA's approved Project Description Sheets for each project to be funded as appended to the Standard Project Agreements; and that the Executive Director sign it on behalf of the Authority.

#### 3. Background.

- a. The Authority previously approved this project for funding using FY2017 70% regional revenues on July 14, 2016.
- b. The attached SPA presented by the Prince William County is consistent with the project previously approved by the Authority.
- c. The attached SPA has been reviewed by the Council of Counsels, noting that there were no legal issues.

**Attachment:** SPA for NVTA Project Number 153-30791

**Coordination:** Council of Counsels

# Standard Project Agreement for Funding and Administration between Northern Virginia Transportation Authority and Prince William County (Recipient Entity)

Project Name: Route 28 Widening: Route 234 Bypass to Linton Hall Road

NVTA Project Number: 153~30791

This Standard Project Agreement for Funding and Administration ("this Agreement") is made and executed in duplicate on this\_\_\_\_\_ day of \_\_\_\_\_\_

20\_\_\_, as between the Northern Virginia Transportation Authority ("NVTA") and \_\_\_\_\_\_ Prince William County \_\_\_\_\_ ("Recipient Entity").

#### WITNESSETH

WHEREAS, NVTA is a political subdivision of the Commonwealth of Virginia created by the Northern Virginia Transportation Authority Act ("the NVTA Act"), Chapter 25 of Title 33.2 of the Code of Virginia, as amended;

WHEREAS, Section 33.2-2500(4) of the Code of Virginia authorizes NVTA to enter into project agreements with certain statutorily designated entities for the provision of transportation facilities and services to the area embraced by NVTA;

WHEREAS, Section 33.2-2509 of the Code of Virginia authorizes NVTA to use funds from a fund established pursuant to that Code section (the "NVTA Fund") in order to assist in the financing, in whole or in part, of certain regional transportation projects in accordance with Code Section 33.2-2510;

WHEREAS, the NVTA Fund provides for the deposit therein of certain dedicated revenues and other funds appropriated by the Virginia General Assembly;

WHEREAS, Section 33.2-2510 of the Code of Virginia authorizes the use of funds from the NVTA Fund and the use of proceeds from NVTA debt issuances ("NVTA Bond Proceeds") to be used by NVTA solely for transportation purposes benefitting those counties and cities embraced by NVTA;

WHEREAS, the Project set forth and described on Appendix A to this Agreement ('the Project") satisfies the requirements of Virginia Code Section 33.2-2510;

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WHEREAS, the Project is to be financed, as described in Appendix B, in whole or in part, by funds from the NVTA Fund and/or from NVTA Bond Proceeds, is located within a locality embraced by NVTA's geographical borders, or is located in an adjacent locality, but only to the extent that any such extension is an insubstantial part of the Project and is essential to the viability of the Project within the localities embraced by NVTA: WHEREAS, Prince William County formally requested that NVTA provide funding to the Project by timely submitting an application for NVTA funding in response to NVTA's call for projects; Prince William County 's application for WHEREAS, NVTA has reviewed Prince William County 's administration and funding and has approved performance of the Project's described scope of work; WHEREAS, based on the information provided by \_\_\_\_ Prince William County NVTA has determined that the Project complies with all requirements of the NVTA Act related to the use of moneys identified in Virginia Code Sections 33.2-2510(A),(C)1 and all other applicable legal requirements; WHEREAS, the funds to be provided by NVTA described in Appendix B have Prince William County to finance the been duly authorized and directed by Project; Prince William County WHEREAS, NVTA agrees that will design and/or construct the Project or perform such other specific work for the Project and Prince William County agrees that it will perform such work on the terms and conditions set forth in this Agreement and the Appendices appended thereto; WHEREAS, both parties have concurred in the Prince William County 's administration, performance, and completion of the Project on the terms and conditions set forth in this Agreement and its Appendices and in accordance with all applicable federal, state, and local laws and regulations; and WHEREAS, NVTA's governing body and Prince William County 's governing body have each authorized that their respective designee(s) execute this agreement on their respective behalf(s) as evinced by copies of each such entity's clerk's minutes which are appended hereto as Appendix E;. NOW THEREFORE, in consideration of the promises made mutual covenants, and agreements contained herein, the parties hereto agree as follows:

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#### Recipient Entity's Obligations Α.

Prince William County shall:

- Complete or perform all said work as described in Appendix A, ١. advancing such work diligently and ensuring that all work is completed in accordance with all applicable federal, state, and local laws and regulations, and all terms and conditions of this Agreement.
- Ensure that all work performed or to be performed under this 2: Agreement is in accordance with the Project Description Sheets attached to Appendix A and complies with Va. Code Ann. Sections 33.2-2510(A), (C)1.
- Perform or have performed, and remit all payment requisitions and 3. other requests for funding for design and engineering, including all environmental work, right-of-way acquisition, construction, contract administration, testing services, inspection services, or capital asset acquisitions for the Project, as is required by this Agreement and that may be necessary for completion of the Project.
- Not use the NVTA funds specified on Appendix B to pay any 4. Project cost if the NVTA Act does not permit such Project cost to be paid with NVTA funds.
- Recognize that, if the Project contains "multiple phases" (as such 5. "multiple phases" are defined for the Project on Appendix A), for which NVTA will provide funding for such multiple phases (as set forth on Appendix B), NVTA may not provide funding to Prince William County to advance the Project to the next phase until the current phase is completed. In any circumstance seeks to advance a Project to Prince William County where Prince William County the next phase using NVTA funds, shall submit a written request to NVTA's Executive Director explaining the need for NVTA's funding of an advanced phase. NVTA's Executive Director will thereafter review the circumstances underlying the request in conjunction with Appendix B and NVTA's current and projected cash flow position and make a recommendation to NVTA whether to authorize the requested advance phase funding. Nothing herein, however, shall prohibit Prince William County \_\_\_ from providing its own funds to

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advance a future phase of the Project and from requesting reimbursement from NVTA for having advance funded a future phase of the Project. However, Prince William County further recognizes that NVTA's reimbursement to for having advance funded a Project Prince William County phase will be dependent upon NVTA's cash flow position at the time such a request for reimbursement is submitted and to the extent that any such advanced funding is consistent with Appendix B. Acknowledge that NVTA's Executive Director will periodically 6. update NVTA's project cash flow estimates with the objective toward keeping those estimates accurate throughout the life of the Prince William County shall provide all information Project. required by NVTA so as to ensure and facilitate accurate cash flow estimates and accurate updates to those cash flow estimates throughout the life of the Project as described in Appendix B. Provide to NVTA requests for payment consistent with Appendix B 7. and the most recently approved NVTA cash flow estimates that include NVTA's standard payment requisition(s), containing detailed summaries of actual project costs incurred with supporting documentation as determined by NVTA and that certify all such costs were incurred in the performance of work for the Project as authorized by this Agreement. Each payment requisition shall be in substantially the same form as set forth in Appendix C of this Agreement. If approved by NVTA, \_\_\_\_ Prince William County can expect to receive payment within twenty (20) days upon receipt by NVTA. Approved payments may be made by means of electronic transfer of funds from NVTA to or for the account of Prince William County Promptly notify NVTA's Executive Director of any additional project 8. costs resulting from unanticipated circumstances and provide to NVTA detailed estimates of additional costs associated with those circumstances. Prince William County understands that it will be within NVTA's sole discretion whether to provide any additional funding to the Project in such circumstances and that NVTA will do so only in accordance with NVTA's approved Project Selection Process and upon formal action and approval by NVTA.

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Prince William County shall timely provide to NVTA a

complete and accurate update to Appendix B, if NVTA approves funding of any additional Project costs for the Project under this Paragraph.

- 9. Release or return any unexpended funds to NVTA no later than 90 days after final payment has been made to the contractors.
- Review and acknowledge the requirements of NVTA Resolution 10. No. 14-08 adopted January 23, 2014; to wit that, if applicable to Prince William County 's Project: a) Prior to any NVTA funds being released for a project that may be part of a larger project, projects, or system undertaken with an extra-territorial funding partner, all such extra-territorial funding partners must commit to pay their appropriate, respective proportionate share or shares of the larger project or system cost commensurate with the benefits to each on a basis agreed upon by the NVTA member localities: b) any such funds released by NVTA for such project will be in addition to the funds that the NVTA member locality is to receive from or be credited with by the extra-territorial funding partner for the project or system; and c) there shall be no funding made available by NVTA until such time as all extra-territorial funding partners for such project or system pay or officially commit to fund their appropriate, respective proportionate shares of such large project or system commensurate with the benefits to each on a basis agreed upon with NVTA.
- 11. Should Prince William County be required to provide matching funds in order to proceed or complete the funding necessary for the Project, Prince William County shall certify to NVTA that all such matching funds have been either authorized and/or appropriated by Prince William County s governing body or have been obtained through another, independent funding source;
- 12. Maintain complete and accurate financial records relative to the Project for all time periods as may be required by the Virginia Public Records Act and by all other applicable state or federal records retention laws or regulations, unless superseded by the laws that govern Prince William County and provide copies of any such financial records to NVTA, free of charge, upon request.

Maintain all original conceptual drawings and renderings, 13. architectural and engineering plans, site plans, inspection records, testing records, and as built drawings for the Project for the time periods required by the Virginia Public Records Act and any other applicable records retention laws or regulations, unless superseded by the laws that govern Prince William County; and provide to NVTA copies of all such drawings and plans free of charge, upon request. Reimburse NVTA for all NVTA funds (with interest earned at the 14. rate earned by NVTA) that \_\_\_ Prince William County misapplied or used in contravention of Sections 33.2-2500 et. seq. of the Virginia Code ("the NVTA Act") Chapter 766 of the 2013 Virginia Acts of Assembly ("Chapter 766"), or any term or condition of this Agreement. Name NVTA and its Bond Trustee or require that all 15. Prince William County 's contractors name NVTA or its Bond Trustee as an additional insured on any insurance policy issued for the work to be performed by or on behalf of Prince William County for the Project and present NVTA with satisfactory evidence thereof before any work on the Project commences or continues. Prince William County Give notice to NVTA that may use 16. NVTA funds to pay outside legal counsel services (as opposed to utilizing the services of its own in-house counsel or NVTA's inhouse legal counsel) in connection with the work performed under this Agreement Prince William County so as to ensure that no conflict of interest may arise from any such representation. Provide certification to NVTA, that upon final payment to all 17. contractors for the Project, Prince William County the Project for its intended purposes for the duration of the Project's useful life. Under no circumstances will NVTA be considered responsible or obligated to operate and/or maintain the Project after its completion. Comply with all requirements of the Virginia Public Procurement 18. Act and other applicable Virginia Code provisions, or local ordinances which govern the letting of public contracts, unless Prince William County superseded by the laws that govern

19,	Acknowledge that if the Project is being funded in whole or in part by NVTA Bond Proceeds, comply with the tax covenants attached as Appendix D.
20.	Acknowledge that ifPrince William County expects and/or intends that the Project is to be submitted for acceptance by the Commonwealth into its system that Prince William County agrees to comply with the Virginia Department of Transportation's ("VDOT's") "Standards, Requirements and Guidance."
21.	Recognize that Prince William County is solely responsible for obtaining all permits and permissions necessary to construct and/or operate the Project, including but not limited to, obtaining all required VDOT and local land use permits, applications for zoning approvals, and regulatory approvals.
22.	Recognize that if Prince William County is funding the Project, in whole or in part, with federal and/or state funds, in addition to NVTA funds and/or NVTA Bond Proceeds that Prince William County will need to comply with all federal and Commonwealth funding requirements, including but not limited to, the completion and execution of VDOT's Standard Project Administration Agreement and acknowledges that NVTA will not be a party or signatory to that Agreement; nor will NVTA have any obligation to comply with the requirements of that Agreement.
23.	Provide a certification to NVTA no later than 90 days after final payment to the contractors that Prince William County adhered to all applicable laws and regulations and all requirements of this Agreement.
NV	TA's Obligations
	NVTA shall:
1.	Provide to Prince William County the funding authorized by NVTA for design work, engineering, including all environmental work, all right-of-way acquisition, inspection services, testing services, construction, and/or capital asset acquisition(s) on a reimbursement basis as set forth in this Agreement and as specified in the Project Budget and Cash Flow contained in

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B.

- Appendix B to this Agreement or the most updated amendment thereto, as approved by NVTA.
- 2. Assign a Program Coordinator for the Project. NVTA's Program Coordinator will be responsible for monitoring the Project on behalf of NVTA so as to ensure compliance with this Agreement and all NVTA's requirements and with overseeing, managing, reviewing, and processing, in consultation with NVTA's Executive Director and its Chief Financial Officer ("CFO"), all payment requisitions submitted by Prince William County for the Project. NVTA's Program Coordinator will have no independent authority to direct changes or make additions, modifications, or revisions to the Project Scope of Work as set forth on Appendix A or to the Project Budget and Cash Flow as set forth on Appendix B.
- 3. Route to NVTA's assigned Program Coordinator all Prince William County 's payment requisitions, containing detailed summaries of actual Project costs incurred which are in substantially the same form as shown on Appendix C submitted to NVTA for the Project. After submission to NVTA, NVTA's Program Coordinator will conduct an initial review of all payment requisitions and supporting documentation for the Project in order to determine the submission's legal and documentary sufficiency. NVTA's Program Coordinator will then make a recommendation to the NVTA's CFO and Executive Director whether to authorize payment, refuse payment, or seek additional information from

Prince William County ... If the payment requisition is sufficient as submitted, payment will be made within twenty (20) days from receipt. If the payment requisition is deemed insufficient, within twenty (20) days from receipt, NVTA's Program Coordinator will notify Prince William County in writing and set forth the reasons why the payment requisition was declined or why and what specific additional information is needed for processing the payment request. Payment will be withheld until all deficiencies identified by NVTA have been corrected. Under no circumstances will NVTA authorize payment for any work performed by or on behalf of Prince William County that is not in conformity with the requirements of the NVTA Act, Chapter 766, or this Agreement.

- 4. Route all \_\_\_\_Prince William County \_\_\_'s supplemental requests for funding from NVTA under Paragraphs A.5 and A.8 of this Agreement to NVTA's Executive Director. NVTA's Executive Director will initially review those requests and all supporting documentation with NVTA's CFO. After such initial review, NVTA's Executive Director will make a recommendation to NVTA's Finance Committee for its independent consideration and review. NVTA's Finance Committee will thereafter make a recommendation on any such request to NVTA for final determination by NVTA.
- 5. Conduct periodic compliance reviews scheduled in advance for the Project so as to determine whether the work being performed remains within the scope of this Agreement, the NVTA Act, Chapter 766, and other applicable law. Such compliance reviews may entail review of Prince William County 's financial records for the Project and on -site inspections.
- Acknowledge that if, as a result of NVTA's review of any payment 6. requisition or of any NVTA compliance review, NVTA staff Prince William County has misused or determines that misapplied any NVTA funds in derogation of this Agreement or in contravention of the NVTA Act, Chapter 766 or applicable law, NVTA staff will promptly advise NVTA's Executive Director and will Prince William County 's designated representative advise \_ Prince William County will thereafter have thirty in writing. (30) days to respond in writing to NVTA's initial findings. NVTA's staff will review Prince William County \_'s response and make a recommendation to NVTA's Finance Committee. NVTA's Finance Committee will thereafter conduct its own review of all submissions and make a recommendation to NVTA. Pending final resolution of the matter, NVTA will withhold further funding on the Project. If NVTA makes a final determination that Prince William County has misused or misapplied funds in

contravention of this Agreement, the NVTA Act, Chapter 766, or other applicable law, NVTA will cease further funding for the Project and will seek reimbursement from Prince William County of all funds previously remitted by NVTA (with interest earned at the rate earned by NVTA) which were misapplied or misused by

Prince William County . Nothing herein shall, however, be construed as denying, restricting or limiting the pursuit of either party's legal rights or available legal remedies.

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Prince William County Make guidelines available to 7. assist the parties in carrying out the terms of this Agreement in accordance with applicable law. Upon recipient's final payment to all contractors, retain copies of all 8. contracts, financial records, design, construction, and as-built project drawings and plans for the Project for the time periods required by the Virginia Public Records Act and as may be required by other applicable records retention laws and regulations. Be the sole determinant of the amount and source of NVTA funds 9. to be provided and allocated to the Project and the amounts of any NVTA funds to be provided in excess of the amounts specified in Appendix B. Term This Agreement shall be effective upon adoption and execution by 1. both parties. Prince William County may terminate this Agreement, for 2. cause, in the event of a material breach by NVTA of this Agreement. If so terminated, NVTA shall pay for all Project costs incurred through the date of termination and all reasonable costs incurred by \_ to terminate all Project related contracts. Prince William County The Virginia General Assembly's failure to appropriate funds to NVTA as described in paragraph F of this Agreement or repeal of the legislation establishing the NVTA fund created pursuant to Chapter 766 shall not be considered material breaches of this Agreement by NVTA. Before initiating any proceedings to terminate under this Paragraph, Prince William County shall give NVTA sixty (60) days written notice of any claimed material breach of this Agreement; thereby allowing NVTA an opportunity to investigate and cure any such alleged breach. NVTA may terminate this Agreement, for cause, resulting from 3. Prince William County 's material breach of this Agreement. If so Prince William County shall refund to NVTA all funds terminated, Prince William County for the Project (including NVTA provided to interest earned at the rate earned by NVTA). NVTA will provide Prince William County with sixty (60) days written notice that NVTA is exercising its rights to terminate this Agreement and the reasons for termination. Prior to termination, \_\_\_\_Prince William County

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C.

	request that NVTA excuse Prince William County from refunding all funds NVTA provided to Prince William County for the Project based upon Prince William County 's substantial completion of the Project or severable portions thereof; and NVTA may, in its sole discretion, excuse Prince William County from refunding all or a portion of the funds NVTA provided to Prince William County for the Project. No such request to be excused from refunding will be allowed where Prince William County has either misused or misapplied NVTA funds in contravention of applicable law.
	4. Upon termination and payment of all eligible expenses as set forth in Paragraph C.3 above, Prince William County will release or return to NVTA all unexpended NVTA funds with interest earned at the rate earned by NVTA no later than sixty (60) days after the date of termination.
D.	Dispute
	In the event of a dispute under this Agreement, the parties agree to meet and confer in order to ascertain if the dispute can be resolved informally without the need of a third party or judicial intervention. NVTA's Executive Director and Prince William County 's Chief Executive Officer or Chief Administrative Officer shall be authorized to conduct negotiations on behalf of their respective entities. If a resolution of the dispute is reached via a meet and confer dispute resolution method, it shall be presented to NVTA and to Prince William County 's governing body for formal confirmation and approval. If no satisfactory resolution can be reached via the meet and confer method, either party is free to pursue whatever remedies it may have at law, including all judicial remedies.
E.	NVTA's Financial Interest in Project Assets
	Prince William County agrees to use the real property and appurtenances and fixtures thereto, capital assets, equipment and all other transportation facilities that are part of the Project and funded by NVTA under this Agreement ("Project Assets") for the designated transportation purposes of the Project under this Agreement and in accordance with applicable law throughout the useful life of each Project Asset. NVTA shall retain a financial interest in the value of each of the of the Project Assets, whether any such Project Asset may have depreciated or appreciated, throughout its respective useful life proportionate to the amount of the cost of the Project Asset funded by NVTA under this

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Agreement. In the event thatPrince William County fails to use					
any of the Project Assets funded under this Agreement for the					
transportation purposes as authorized by this Agreement or applicable law					
throughout its respective useful life, Prince William County shall					
refund to NVTA with interest at the rate earned by NVTA the amount					
attributable to NVTA's proportionate financial interest in the value of said					
Project Asset. If Prince William County refuses or fails to refund					
said monies to NVTA, NVTA may recover its proportionate financial					
interest from Prince William County by pursuit of any remedies					
available to NVTA, including but not limited to NVTA's withholding of					
commensurate amounts from future distributions of NVTA funds to Prince William County					

## F. Appropriations Requirements

- 1. Nothing herein shall require or obligate any party to commit or obligate funds to the Project beyond those funds that have been duly authorized and appropriated by their respective governing bodies.
- 2. The parties acknowledge that all funding provided by NVTA pursuant to Chapter 766 is subject to appropriation by the Virginia General Assembly. The parties further acknowledge that: (i) the moneys allocated to the NVTA Fund pursuant to Va. Code Ann. Sections 58.1-638, 58.1-802.2, and 58.1-1742 and any other moneys that the General Assembly appropriates for deposit into the NVTA Fund are subject to appropriation by the General Assembly and (ii) NVTA's obligations under this Agreement are subject to such moneys being appropriated for deposit in the NVTA Fund by the General Assembly.

## G. Notices

All notices under this Agreement to either party shall be in writing and forwarded to the other party by U.S. mail, care of the following authorized representatives:

- to: NVTA, to the attention of its Executive Director;
   3040 Williams Drive, Suite 200
   Fairfax, VA 22031
- 2) to Prince William County, to the attention of Ricardo Canizales

  5 County Complex Court, 290

  Prince William, VA 22192 (address)

#### H. Assignment

This Agreement shall not be assigned by either party unless express written consent is given by the other party.

#### Modification or Amendment

This Agreement may be modified, in writing, upon mutual agreement of both parties.

## J. No Personal Liability or Creation of Third Party Rights

This Agreement shall not be construed as creating any personal liability on the part of any officer, employee, or agent of the parties; nor shall it be construed as giving any rights or benefits to anyone other than the parties hereto.

#### K. No Agency

Prince William County
represents that it is not acting as a partner or agent of NVTA; and nothing in this Agreement shall be construed as making any party a partner or agent with any other party.

## L. Sovereign Immunity

This Agreement shall not be construed as a waiver of either party's sovereign immunity rights.

#### M. Incorporation of Recitals

The recitals to this Agreement are hereby incorporated into this Agreement and are expressly made a part hereof. The parties to this Agreement acknowledge and agree that such recitals are true and correct.

## N. Mutual Preparation and Fair Meaning

The parties acknowledge that this Agreement has been prepared on behalf of all parties thereto and shall be construed in accordance with its fair meaning and not strictly construed for or against either party.

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# O. Governing Law

This Agreement is governed by the laws of the Commonwealth of Virginia,

IN WITNESS WHEREOF, each party hereto has caused this Agreement to be executed as of the day, month, and year first herein written by their duly authorized representatives.

Northern Virgi	nia Transportation Authority	
Ву:		
Date:		
	Prince William County	(Name of Recipient Entity)
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# Appendix A -Narrative Description of Project (Attach Project Description Form)

NVTA Project Title: Route 28 Widening: Route 234 Bypass to Linton Hall Road – 3N (include alphanumeric project id)
Recipient Entity: Prince William County
Project Manager Contact Information: Rick Canizales – 703-792-6825
Table A-1 Project Changes
Only Complete if Different from the Approved NVTA Project Description Form Attached
Table A-2 Project Milestone Changes
Only Complete if Different from the Approved NVTA Project Description Form Attached

Date:

Signature:

Revised: 4/14/2016

Director of Transportation



# Northern Virginia Transportation Authority

The Authority for Transportation in Northern Virginia

# Project Description Form - 3N

# **Basic Project Information**

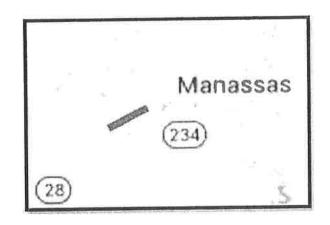
Submitting Jurisdiction/Agency: Prince William County

Project Title: Route 28 Widening: Route 234

Bypass to Linton Hall Road

Project Location: Linton Hall Road to

Pennsylvania Avenue



Project Description: The proposed project involves the widening of Route 28 from Pennsylvania Avenue to Linton Hall Road. The proposed widening project spans approximately 1.5 Miles which will widen this section of Route 28 from a 4 lane undivided highway to a 6 lane divided highway, which will include a shared use trail and sidewalk. The funding requested in this application will cover construction. It's important to note that modifications to the cost of construction may need to be made to include a potentially needed interchange in order to allow access to commercial activity along Route 28.

## **Project Milestones**

**Project Milestones by Project Phase:** 

- Engineering:
- **Environmental Work:**
- Design:
- Right of Way Acquisition:
- Construction: 11/01/2017 06/30/2020
- **Capital Asset Acquisitions:**
- Other:

Project Analy	sis Summ	ary*	
NVTA Quantitative Score	47.20		Rank 15
Congestion Reduction Relative to Cost Ratio (NVTA Share)	0.75	hours saved/\$	Rank 4
Congestion Reduction Relative to Cost Ratio (Total Cost)		hours saved/\$	Rank 7
*Detailed scoring information can be found at: http://www.th		ority.org/planning-	programming/fy2017-program/

# Project Cost

Requested NVTA FY2017 Funds: \$10,000,000

Total Cost to Complete Project: \$28,774,000

Project Phases	Requested NVTA FY2017 Funds	Other Sources of Funding	Total Cost by Phase
Engineering		\$2,374,000 (NVTA FY2015- 16/ RSTP)	\$2,374,000
Environmental Work			
Design			
Right of Way Acquisition		\$4,000,000 (NVTA FY2015- 16)	\$4,000,000
Construction	\$10,000,000 (FY2018)	\$12,400,000 (NVTA FY2015- 16/ RSTP)	\$22,400,000
Capital Asset Acquisitions			*
Other			The state of the s
TOTAL	\$10,000,000	\$18,774,000	\$28,774,000

# **Project Impacts**

What regional benefit(s) does this project offer? This project completes an additional future segment of Route 28 (Route 28 from Linton Hall Road to Fitzwater Drive). Route 28 currently services high-volume traffic between several jurisdictions in Northern Virginia. The project will alleviate traffic on a regionally congested corridor and allows for better connectivity from the Bristow/Nokesville Area in Prince William County to the City of Manassas, the City of Manassas Park and ultimately into Fairfax and Loudoun Counties through the Route 28 corridor. Widening this section of Route 28 provides several regional benefits by facilitating regional connectivity as it improves the flow of traffic that that travels between several jurisdictions in the region.

How will the project reduce congestion? This project reduces congestion by adding additional capacity to a Virginia Department of Transportation (VDOT) primary arterial road that is currently a four lane undivided road and improving it to a six-lane divided roadway. This project will connect to a future project that involves the relocation of Route 215 (Vint Hill Road) and widening of Route 28 from Linton Hall Road to Fitzwater Drive. Additionally, this project will complement future widening projects on Route 28 and will play a critical role in reducing congestion as capacity is increased, meeting the needs of the growing population in Prince William County along the Route 28 corridor.

How will the project increase capacity? This project will improve access to the Virginia Railroad Express (VRE) commuter rail service. The improvements to Route 28 will provide additional capacity as well as improved road access for commuters and buses attempting to get to Piper Lane which provides direct access to the Broad Run VRE Station. This station serves as the end-of-line station for VRE on the Manassas Line.

How will the project improve auto and pedestrian safety? This project addresses improved auto safety by widening a high speed road and allowing for a median to be constructed. The project also includes intersection improvements at all the intersections within the project limits including additional signals and pedestrian improvements at signalized intersections.

This project further improves pedestrian safety by constructing a 10' shared use trail on the sound side of Route 28 and a 5' sidewalk on the other side, where this infrastructure does not exist today. As mentioned above, pedestrian improvements will also be made at all signalized intersections. As a result, conditions for both drivers and pedestrians will improve as a result of the project.

How will the project improve regional connectivity? The project will improve connectivity between two emerging activity centers, Prince William County Innovation Technology Park and the City of Manassas along with improved access to the Manassas Regional Airport and end-of-the line VRE station at Broad Run.

Innovation has been identified as a potential Urban Development Area (UDA). Innovation is a 1600 acre public-private cooperative venture, which provides excellent opportunities for collaborative research, data centers, bio-manufacturing, and corporate and governmental campus locations all within the setting of a world-class technology research park. Innovation Park is anchored by George Mason University's Prince William Campus, home to many programs including life sciences and applied information technology.

The City of Manassas has also been identified as a potential UDA. The City of Manassas is 10 square miles of homes, the arts, entertainment and community events. With more than 38,000 residents, the City serves as a transportation and business hub with an estimated 80 start-ups and a total number of 1,441 business establishments in 2014. Manassas had a civilian workforce of 22,330 in 2014. Incorporated in 1975, the City of Manassas is thirty miles southwest of the Nation's Capital and surrounded by Prince William County and is home to fortune 500 companies and Manassas Regional Airport.

Additionally, the project improves connectivity to Piper Lane off Route 28 which provides direct access to Manassas Regional Airport, the largest executive regional airport in Virginia, and all businesses directly connected to the airport (please see link below). Improved connectivity to Piper Lane also improves access to VRE's Broad Run Station which serves as the end-of-line station on the Manassas Line. http://www.manassascity.org/BusinessDirectoryii.aspx

How will the project improve bicycle and pedestrian travel options? This project will construct a 10' shared use trail on the sound side of Route 28 and a 5' sidewalk on the other side, where this infrastructure does not exist today. As a result, conditions for both drivers and pedestrians will improve as a result of the project. The project will also connect to the network of pedestrian trails that run on the east side of Route 234.

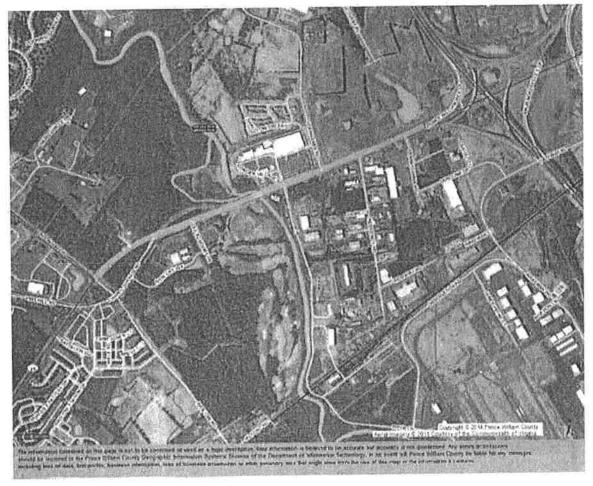
How will the project improve the management and operation of existing facilities through technology applications? N/A

# Additional Information in Support of This Project









# APPENDIX B-PROJECT BUDGET & CASH FLOW PROJECT IDENTIFICATION AND PROPOSED FUNDING

NVTA Project Title: Recipient Entity: Route 28 Widening: Route 234 Bypass to Linton Hall Road - 3N

Prince William County

Project Contact Information: Ric

Ricardo Canizales - (703) 792-6825

NVTA Use:	
Date Received	
Funding Program	
Project #	AT-
Ledger Account #	
Revision Date:	-
Recy'd Certificate o	t'Ins:

## TABLE B-1 PROJECT COSTS & FUNDING SOURCE

Project Cost Category		Total Project Costs		Approved NVTA Project Funds		ount of Other arces of Funds	List of Other Sources of Funds (For each cost categor, include all other funding sources; list each source of fun on a separate line for each cost category)	
Study	\$		\$	12	\$		複数を数句 m 核(c s を を) (n に ta か に と か)	
Preliminary Engineering								
Right-of-Way Acquisition							817 700 000	
Construction	\$	28,774,000	\$	10,000,000	\$	18,975,000	NVTA 70% - FY2015-16 Program - \$16,700,000	
Capital Asset Acquisitions							70 075 000 G	
Other							City of Manassas Betterments - \$2,275,000 - Construction	
Total Estimated Cost	\$	28,774,000	\$	10,000,000	\$	18,975,000		

# TABLE B-2 PROJECT CASH FLOW PER FISCAL YEAR AND COST CATEGORY FOR NVTA FUNDS ONLY

Project Cost Category	Total FY2017 Project Funds	Total FY2018 Project Funds	 tal FY2019 oject Funds	 al FY2020 ject Funds	Total FY: Project F		Total FY20 Project Fun	
Study								_
Preliminary Engineering						_		
Right-of-Way Acquisition				<b>7</b> 000 000				
Construction			\$ 5,000,000	\$ 5,000,000				_
Capital Asset Acquisitions						_		_
Other				7 000 000			0	-
Total Estimated Cost	\$ -	\$ -	\$ 5,000,000	\$ 5,000,000	\$		1.2	-

Please Note: If additional years are needed, please submit a separate form with additional columns

# TABLE B-3 MONTHLY/QUARTERLY PROJECT CASH FLOW FOR NVTA FUNDS ONLY

Month	FY2017 Monthly Cash Flow	FY2018 Quarterly Cash Flow	FY2019 Quarterly Cash Flow	FY2020 Quarterly Cash Flow	FY2021 Quarterly Cash Flow	FY2022 Quarterly Cash Flow
July				\$ 833,333	JE FIGURE WIE	
August				\$ 833,333	Subservation in	
September				\$ 833,333		
October			nent (1 to 12 harden)	\$ 833,333		
November				\$ 833,333		Diagonalina annie
December				\$ 833,335		
January			\$ 833,333			
February			\$ 833,333			
March			\$ 833,333			
April		viola politica esta dikinda	\$ 833,333			
May			\$ 833,333			
June			\$ 833,335			
Total per Fiscal Year	S .	\$ -	\$ 5,000,000	\$ 5,000,000	\$	\$ -

Please Note: If additional years are needed, please submit a separate form with additional columns

The Total Amounts in Table B-2 and Table B-3 must agree to the total NVTA Funds listed in Table B-1

The total of each Fiscal Year must match in Table B-2 and Table B-3

This attachment is certified and made an official attachment to the Standard Project Agreement document by the parties of this agreement.

Prince William County	Northern Virginia Transportation Authority	Northern Virginia Transportation Authority			
Signature	Signature	Signature			
Transportation Director Title	NVTA Executive Director Title	NVTA Chief Financial Officer Title			
Date	Date	Date			

Ricardo Canizales Print name of person signing

Revised: 4/13/2016

# **APPENDIX D-Tax Covenants**

# TAX COVENANTS (For Bond Funded Projects Only)

The Recipient Entity will not permit more than five percent of the total amount of NVTA Bond Proceeds or the Financed Property to be used directly or indirectly (i) for a Private Business Use or (ii) to make or finance loans to Nongovernmental Persons. Any transaction that is generally characterized as a loan for federal income tax purposes is a "loan" for purposes of this paragraph. In addition, a loan may arise from the direct lending of NVTA Bond Proceeds or may arise from transactions in which indirect benefits that are the economic equivalent of a loan are conveyed, including any contractual arrangement which in substance transfers tax ownership and/or significant burdens and benefits of ownership.

The Recipient Entity agrees not to requisition or spend NVTA Bond Proceeds for any Project Cost not constituting a Capital Expenditure.

Except as may be described in Appendix B, the Recipient Entity neither has on the date of this Agreement nor expects to have after this date any funds that are restricted, segregated, legally required or otherwise intended to be used, directly or indirectly, for the purposes for which the Recipient Entity is receiving NVTA Bond Proceeds.

The Recipient Entity acknowledges that it may have to provide detailed information about the investment of the amount of any requisition unless (i) payments are remitted directly by NVTA to the contractors/vendors or (ii) the Recipient Entity remits payment to the contractors/vendors within five banking days after the date on which NVTA advances the amount of the requisition. NVTA may request the detailed information in order to compute the rebate liability to the U.S. Treasury on NVTA's bonds or other debt financing pursuant to Section 148 of the Internal Revenue Code of 1986, as amended (the "Code").

"Capital Expenditure" means any cost of a type that is properly chargeable to capital account (or would be so chargeable with (or but for) a proper election or the application of the definition of "placed in service" under Treas. Reg. § 1.150-2(c)) under general federal income tax principles, determined at the time the expenditure is paid.

"Federal Government" means the government of the United States and its agencies or instrumentalities.

"Financed Property" means the property financed by the NVTA Bond Proceeds.

"General Public Use" means use of Financed Property by a Nongovernmental Person as a member of the general public. Use of Financed Property by a Nongovernmental Person in a Trade or Business is treated as General Public Use only if the Financed Property is intended to be available and in fact is reasonably available for use on the same basis by natural persons not

engaged in a Trade or Business. Use under arrangements that convey priority rights or other preferential benefits is not use on the same basis as the general public.

"Governmental Person" means any Person that is a state or local governmental unit within the meaning of Section 141 of the Code (or any instrumentality thereof).

"NVTA Bond Proceeds" means, as used herein, the sale proceeds of any NVTA bonds or other debt instrument and the investment earnings on such proceeds, collectively.

"Nongovernmental Person" mean any Person other than a Governmental Person. For the purposes hereof, the Federal Government is a Nongovernmental Person.

"Person" means any natural person, firm, joint venture, association, partnership, business trust, corporation, limited liability company, corporation or partnership or any other entity (including the Federal Government and a Governmental Person).

"Private Business Use" means a use of the NVTA Bond Proceeds directly or indirectly in a Trade or Business carried on by a Nongovernmental Person other than General Public Use. For all purposes hereof, a Private Business Use of any Financed Property is treated as a Private Business Use of NVTA Bond Proceeds. Both actual and beneficial use by a Nongovernmental Person may be treated as Private Business Use under Section 141 of the Code. In most cases, however, Private Business Use results from a Nongovernmental Person having special legal entitlements to use the Financed Property under an arrangement with the Recipient Entity. Examples of the types of special legal entitlements resulting in Private Business Use of Proceeds include (i) ownership for federal tax purposes of Financed Property by a Nongovernmental Person and (ii) actual or beneficial use of Financed Property by a Nongovernmental Person pursuant to a lease, a Service Contract, an incentive payment contract or certain other arrangements such as a take-orpay or other output-type contract. Private Business Use of the Financed Property may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. Any arrangement that is properly characterized as a lease for federal income tax purposes is treated as a lease for purposes of the Private Business Use analysis. An arrangement that is referred to as a management or Service Contract may nevertheless be treated as a lease, and in determining whether a management or service contract is properly characterized as a lease, it is necessary to consider all of the facts and circumstances, including (i) the degree of control over the property that is exercised by a Nongovernmental Person, and (ii) whether a Nongovernmental Person bears risk of loss of the Financed Property. Private Business Use of Financed Property that is not available for General Public Use may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. In determining whether special economic benefit gives rise to Private Business Use, it is necessary to consider all of the facts and circumstances, including one or more of the following factors: (i) whether the Financed Property is functionally related or physically proximate to property used in the Trade or Business of a Nongovernmental Person, (ii) whether only a small number of Nongovernmental Persons receive the economic benefit, and

(iii) whether the cost of the Financed Property is treated as depreciable by the Nongovernmental Person.

"Service Contract" means a contract under which a Nongovernmental Person will provide services involving all, a portion or any function of any Financed Property. For example, a Service Contract includes a contract for the provision of management services for all or any portion of Financed Property. Contracts for services that are solely incidental to the primary governmental function or functions of Financed Property (for example, contracts for janitorial, office equipment repair, billing, or similar services) are not included in this definition. Additional contracts not included in this definition are (i) a contract to provide for services by a Nongovernmental Person in compliance with Revenue Procedure 97-13, 1997-1 C.B. 632, as modified by Revenue Procedure 2001-39, I.R.B. 2001-28, (ii) a contract to provide for services by a Nongovernmental Person if the only compensation is the reimbursement of the Nongovernmental Person for actual and direct expenses paid by the Nongovernmental Person to unrelated parties and (iii) a contract to provide for the operations by a Nongovernmental Person of a facility or system of facilities that consists predominately of public utility property (within the meaning of Section 168(i)(10) of the Code), if the only compensation is the reimbursement of actual and direct expenses of the Nongovernmental Person and reasonable administrative overhead expenses of the Nongovernmental Person.

"Trade or Business" has the meaning set forth in Section 141(b)(6)(B) of the Code, and includes, with respect to any Nongovernmental Person other than a natural person, any activity carried on by such Nongovernmental Person. "Trade or Business" for a natural person means any activity carried on by such natural person that constitutes a "trade of business" within the meaning of Section 162 of the Code.

RECIPIENT ENTITY

By:

Name:

E CANIZ

Title: Date:

10/24/16

# Appendix E -Authorization of designee(s)

Attach this page to the recipient governing body's authorization for their respective designee(s) to execute the Standard Project Agreement and Tax Covenant (if applicable) on their behalf(s) as evinced by entity's clerk's minutes.

Submission of the original signed or certified copy of the governing body's authorization is required

Revised: 2/17/2016

MOTION:

SECOND:

**JENKINS** 

CADDIGAN

September 6, 2016 Regular Meeting

Res. No. 16-689

RE:

AUTHORIZE EXECUTION OF STANDARD PROJECT AGREEMENTS

BETWEEN PRINCE WILLIAM COUNTY AND THE NORTHERN VIRGINIA TRANSPORTATION AUTHORITY FOR THE ROUTE 1 (FEATHERSTONE ROAD TO MARYS WAY) PROJECT AND THE

ROUTE 28 (ROUTE 234 BYPASS TO LINTON HALL ROAD)

PROJECT; AND BUDGET AND APPROPRIATE \$11,000,000 FOR THE ROUTE 1 (FEATHERSTONE ROAD TO MARYS WAY) PROJECT AND \$10,000,000 FOR THE ROUTE 28 (ROUTE 234 BYPASS TO LINTON HALL ROAD) PROJECT TO BE REIMBURSED WITH FISCAL YEAR 2017 HB2313 70% REVENUES – WOODBRIDGE AND BRENTSVILLE

MAGISTERIAL DISTRICTS

ACTION:

**APPROVED** 

WHEREAS, in April 2013, the General Assembly and Governor approved a new transportation funding bill (HB2313) with all taxes and fees imposed by the General Assembly; and

WHEREAS, 70% of HB2313 revenues will be provided to the Northern Virginia Transportation Authority (NVTA) for regional projects included in TransAction 2040 or future updates that have also been evaluated by the Virginia Department of Transportation for reducing congestion, or mass transit capital projects that increase capacity; and

WHEREAS, the NVTA adopted a list of 12 projects to be funded with FY2017 HB2313 funds; and

WHEREAS, the NVTA's Standard Project Agreement (SPA) allows for jurisdictions and agencies to enter into a formal agreement with the NVTA to receive the HB2313 70% funds on a reimbursement basis; and

WHEREAS, the Route 1 (Featherstone Road to Marys Way) Project was approved by the NVTA for \$11,000,000 for construction work as part of the FY2017 adopted project list and the County will need to budget and appropriate the funding to the project; and

WHEREAS, the Route 28 (Route 234 Bypass to Linton Hall Road) Project was approved by the NVTA for \$10,000,000 for construction work as part of the FY2017 adopted project list and the County will need to budget and appropriate the funding to the project; and

**WHEREAS**, the County will be reimbursed for these costs through the provisions outlined in the NVTA SPA;

September 6, 2016 Regular Meeting Res. No. 16-689 Page Two

NOW, THEREFORE, BE IT RESOLVED that the Prince William Board of County Supervisors does hereby authorize execution of the Standard Project Agreements and associated documents between Prince William County and the Northern Virginia Transportation Authority for the Route 1 (Featherstone Road to Marys Way) and the Route 28 (Route 234 Bypass to Linton Hall Road) Projects;

**BE IT FURTHER RESOLVED** that the \$11,000,000 in funds for the Route 1 (Featherstone Road to Marys Way) Project designated for reimbursement using Fiscal Year 2017 70% HB2313 revenues be budgeted and appropriated as follows:

# **Budget and Appropriate:**

#### Increase Revenues:

Fund	Dept.	Project	Award	Description	Amount
4105	17	14C17001	CN716001	Rt. 1: Featherstone-Marys	\$11,000,000

# Increase Expenditures:

Fund	Dept.	Project	Award	<b>Object</b>	<b>Task</b>	Description	Amount
4105	17	14C17001	CN716001	53201	30.01	Rt. 1: Featherstone-	\$11,000,000
						Marys	

BE IT FURTHER RESOLVED that the \$10,000,000 in funds for the Route 28 (Route 234 Bypass to Linton Hall Road) Project designated for reimbursement using Fiscal Year 2017 70% HB2313 revenues be budgeted and appropriated as follows:

## **Budget and Appropriate:**

#### Increase Revenues:

<b>Fund</b>	Dept.	Project	Award	Description	<b>Amount</b>
4105	17	16C17009	CN716001	Route 28: Phase 2	\$10,000,000

#### **Increases Expenditures:**

Fund	Dept.	<b>Project</b>	Award	Object	<u>Task</u>	<b>Description</b>	Amount
4105		16C17009	CN716001	53201	30.01	Route 28: Phase 2	\$10,000,000

September 6, 2016 Regular Meeting Res. No. 16-689 Page Three

**BE IT FURTHER RESOLVED** that the Prince William Board of County Supervisors does hereby authorize the Transportation Director to execute such documents necessary to affect the intent to this resolution.

ATTACHMENTS: Route 1 (Featherstone to Marys Way) Standard Project Agreement for

Funding and Administration – FY2017

Route 28 (Route 234 Bypass to Linton Hall Road) Standard Project

Agreement for Funding and Administration - FY2017

Votes:

Ayes: Anderson, Caddigan, Candland, Jenkins, Lawson, Nohe, Principi, Stewart

Nays: None

Absent from Vote: None Absent from Meeting: None

For Information:

Transportation Director

Finance Director

ATTEST: Hillis amball Glerk to the Board