

## NORTHERN VIRGINIA TRANSPORTATION AUTHORITY

### **MEMORANDUM**

**TO:** Chairman Martin E. Nohe and Members

Northern Virginia Transportation Authority

**FROM:** Monica Backmon, Executive Director

**DATE:** January 4, 2017

**SUBJECT:** Regional Funding Project 059-50771 (Route 286 Widening: Route 123 to Route

29)

1. Recommendation. Approval of attached Standard Project Agreement (SPA) 059-50771.

**2. Suggested motion.** I move approval of the proposed Standard Project 059-50771 (Route 286 Widening: Route 123 to Route 29), in accordance with NVTA's approved Project Description Forms for each project to be funded as appended to the Standard Project Agreements; and that the Executive Director sign it on behalf of the Authority.

## 3. Background.

- a. The Authority previously approved this project for funding using FY2017 70% regional revenues on July 14, 2016.
- b. The attached SPA presented by the Fairfax County is consistent with the project previously approved by the Authority.
- c. The attached SPA has been reviewed by the Council of Counsels, noting that there were no legal issues.

**Attachment:** SPA for NVTA Project Number 059-50771

**Coordination:** Council of Counsels

# Standard Project Agreement for Funding and Administration between Northern Virginia Transportation Authority and Fairfax County (Recipient Entity)

Project Name: Fairfax County Parkway Improvements : Route 123 to Ro	ste 29
NVTA Project Number: 059 - 50771	
This Standard Project Agreement for Funding and Administration ("this Agreement") is made and executed in duplicate on this day of	
20, as between the Northern Virginia Transportation Authority ("NVTA") and Fairfax County ("Recipient	

#### WITNESSETH

WHEREAS, NVTA is a political subdivision of the Commonwealth of Virginia created by the Northern Virginia Transportation Authority Act ("the NVTA Act"), Chapter 25 of Title 33.2 of the Code of Virginia, as amended;

WHEREAS, Section 33.2-2500(4) of the Code of Virginia authorizes NVTA to enter into project agreements with certain statutorily designated entities for the provision of transportation facilities and services to the area embraced by NVTA;

WHEREAS, Section 33.2-2509 of the Code of Virginia authorizes NVTA to use funds from a fund established pursuant to that Code section (the "NVTA Fund") in order to assist in the financing, in whole or in part, of certain regional transportation projects in accordance with Code Section 33.2-2510;

WHEREAS, the NVTA Fund provides for the deposit therein of certain dedicated revenues and other funds appropriated by the Virginia General Assembly;

WHEREAS, Section 33.2-2510 of the Code of Virginia authorizes the use of funds from the NVTA Fund and the use of proceeds from NVTA debt issuances ("NVTA Bond Proceeds") to be used by NVTA solely for transportation purposes benefitting those counties and cities embraced by NVTA;

WHEREAS, the Project set forth and described on Appendix A to this Agreement ('the Project") satisfies the requirements of Virginia Code Section 33.2-2510;

WHEREAS, the Project is to be financed, as described in Appendix B, in whole or in part, by funds from the NVTA Fund and/or from NVTA Bond Proceeds, is located within a locality embraced by NVTA's geographical borders, or is located in an adjacent locality, but only to the extent that any such extension is an insubstantial part of the Project and is essential to the viability of the Project within the localities embraced by NVTA; WHEREAS, Fairfax County formally requested that NVTA provide funding to the Project by timely submitting an application for NVTA funding in response to NVTA's call for projects; WHEREAS, NVTA has reviewed Fairfax County 's application for funding and has approved Fairfax County 's administration and performance of the Project's described scope of work; WHEREAS, based on the information provided by Fairfax County NVTA has determined that the Project complies with all requirements of the NVTA Act related to the use of moneys identified in Virginia Code Sections 33.2-2510(A),(C)1 and all other applicable legal requirements; WHEREAS, the funds to be provided by NVTA described in Appendix B have been duly authorized and directed by Fairfax County to finance the Project; WHEREAS, NVTA agrees that \_\_\_\_\_ Fairfax County and/or construct the Project or perform such other specific work for the Project and Fairfax County agrees that it will perform such work on the terms and conditions set forth in this Agreement and the Appendices appended thereto; WHEREAS, both parties have concurred in the Fairfax County 's administration, performance, and completion of the Project on the terms and conditions set forth in this Agreement and its Appendices and in accordance with all applicable federal, state, and local laws and regulations; and WHEREAS, NVTA's governing body and Fairfax County governing body have each authorized that their respective designee(s) execute this agreement on their respective behalf(s) as evinced by copies of each such entity's clerk's minutes which are appended hereto as Appendix E;. NOW THEREFORE, in consideration of the promises made mutual covenants, and agreements contained herein, the parties hereto agree as follows:

Revised: July 28, 2015

## A. Recipient Entity's Obligations

Fairfax County	shall
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- Complete or perform all said work as described in Appendix A, advancing such work diligently and ensuring that all work is completed in accordance with all applicable federal, state, and local laws and regulations, and all terms and conditions of this Agreement.
- 2. Ensure that all work performed or to be performed under this Agreement is in accordance with the Project Description Sheets attached to Appendix A and complies with Va. Code Ann. Sections 33.2-2510(A), (C)1.
- 3. Perform or have performed, and remit all payment requisitions and other requests for funding for design and engineering, including all environmental work, right-of-way acquisition, construction, contract administration, testing services, inspection services, or capital asset acquisitions for the Project, as is required by this Agreement and that may be necessary for completion of the Project.
- 4. Not use the NVTA funds specified on Appendix B to pay any Project cost if the NVTA Act does not permit such Project cost to be paid with NVTA funds.
- 5. Recognize that, if the Project contains "multiple phases" (as such "multiple phases" are defined for the Project on Appendix A), for which NVTA will provide funding for such multiple phases (as set forth on Appendix B), NVTA may not provide funding to Fairfax County to advance the Project to the next phase until the current phase is completed. In any circumstance where Fairfax County seeks to advance a Project to the next phase using NVTA funds, Fairfax County shall submit a written request to NVTA's Executive Director explaining the need for NVTA's funding of an advanced phase. NVTA's Executive Director will thereafter review the circumstances underlying the request in conjunction with Appendix B and NVTA's current and projected cash flow position and make a recommendation to NVTA whether to authorize the requested advance phase funding. Nothing herein, however, shall prohibit Fairfax County from providing its own funds to

	reimbursement from NVTA for having advance funded a future phase of the Project. However, Fairfax County further recognizes that NVTA's reimbursement to for having advance funded a Project
	phase will be dependent upon NVTA's cash flow position at the time such a request for reimbursement is submitted and to the extent that any such advanced funding is consistent with Appendix B.
6,	Acknowledge that NVTA's Executive Director will periodically update NVTA's project cash flow estimates with the objective toward keeping those estimates accurate throughout the life of the Project. Fairfax County shall provide all information required by NVTA so as to ensure and facilitate accurate cash flow estimates and accurate updates to those cash flow estimates throughout the life of the Project as described in Appendix B.
7.	Provide to NVTA requests for payment consistent with Appendix B and the most recently approved NVTA cash flow estimates that include NVTA's standard payment requisition(s), containing detailed summaries of actual project costs incurred with supporting documentation as determined by NVTA and that certify all such costs were incurred in the performance of work for the Project as authorized by this Agreement. Each payment requisition shall be in substantially the same form as set forth in Appendix C of this Agreement. If approved by NVTA,
8.	Promptly notify NVTA's Executive Director of any additional project costs resulting from unanticipated circumstances and provide to NVTA detailed estimates of additional costs associated with those circumstances. Fairfax County understands that it will be within NVTA's sole discretion whether to provide any additional funding to the Project in such circumstances and that NVTA will do so only in accordance with NVTA's approved Project Selection Process and upon formal action and approval by NVTA.  Fairfax County shall timely provide to NVTA a

complete and accurate update to Appendix B, if NVTA approves funding of any additional Project costs for the Project under this Paragraph.

9. Release or return any unexpended funds to NVTA no later than 90 days after final payment has been made to the contractors.

10.	Review and acknowledge the requirements of NVTA Resolution No. 14-08 adopted January 23, 2014; to wit that, if applicable to Fairfax County 's Project: a) Prior to any NVTA
	funds being released for a project that may be part of a larger project, projects, or system undertaken with an extra-territorial funding partner, all such extra-territorial funding partners must commit to pay their appropriate, respective proportionate share or shares of the larger project or system cost commensurate with the benefits to each on a basis agreed upon by the NVTA member localities; b) any such funds released by NVTA for such project will be in addition to the funds that the NVTA member locality is to receive from or be credited with by the extra-territorial funding partner for the project or system; and c) there shall be no funding made available by NVTA until such time as all extra-territorial funding partners for such project or system pay or officially commit to fund their appropriate, respective proportionate shares of such large project or system commensurate with the benefits to each on a basis agreed upon with NVTA.
11.	Should Fairfax County be required to provide matching funds in order to proceed or complete the funding necessary for the Project, Fairfax County shall certify to NVTA that all such matching funds have been either authorized and/or appropriated by Fairfax County s governing body or have been obtained through another,
	independent funding source;
12.	Maintain complete and accurate financial records relative to the Project for all time periods as may be required by the Virginia Public Records Act and by all other applicable state or federal records retention laws or regulations, unless superseded by the laws that govern Fairfax County and provide copies of any such financial records to NVTA, free of charge, upon request.

13.	Maintain all original conceptual drawings and renderings, architectural and engineering plans, site plans, inspection records, testing records, and as built drawings for the Project for the time periods required by the Virginia Public Records Act and any other applicable records retention laws or regulations, unless superseded by the laws that govern Fairfax County; and provide to NVTA copies of all such drawings and plans free of charge, upon request.
14.	Reimburse NVTA for all NVTA funds (with interest earned at the rate earned by NVTA) that Fairfax County misapplied or used in contravention of Sections 33.2-2500 et. seq. of the Virginia Code ("the NVTA Act") Chapter 766 of the 2013 Virginia Acts of Assembly ("Chapter 766"), or any term or condition of this Agreement.
15.	Name NVTA and its Bond Trustee or require that all  Fairfax County 's contractors name NVTA or its  Bond Trustee as an additional insured on any insurance policy issued for the work to be performed by or on behalf of  Fairfax County for the Project and present NVTA  with satisfactory evidence thereof before any work on the Project commences or continues.
16.	Give notice to NVTA that Fairfax County may use NVTA funds to pay outside legal counsel services (as opposed to utilizing the services of its own in-house counsel or NVTA's in-house legal counsel) in connection with the work performed under this Agreement Fairfax County so as to ensure that no conflict of interest may arise from any such representation.
17.	Provide certification to NVTA, that upon final payment to all contractors for the Project, Fairfax County will use the Project for its intended purposes for the duration of the Project's useful life. Under no circumstances will NVTA be considered responsible or obligated to operate and/or maintain the Project after its completion.
18.	Comply with all requirements of the Virginia Public Procurement Act and other applicable Virginia Code provisions, or local ordinances which govern the letting of public contracts, unless superseded by the laws that govern  Fairfax County

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19.	Acknowledge that if the Project is being funded in whole or in part by NVTA Bond Proceeds, comply with the tax covenants attached as Appendix D.
20.	Acknowledge that if Fairfax County expects and/or intends that the Project is to be submitted for acceptance by the Commonwealth into its system that Fairfax County agrees to comply with the Virginia Department of Transportation's ("VDOT's") "Standards, Requirements and Guidance."
21.	Recognize that Fairfax County is solely responsible for obtaining all permits and permissions necessary to construct and/or operate the Project, including but not limited to, obtaining all required VDOT and local land use permits, applications for zoning approvals, and regulatory approvals.
22.	Recognize that if Fairfax County is funding the Project, in whole or in part, with federal and/or state funds, in addition to NVTA funds and/or NVTA Bond Proceeds that will need to comply with all federal and Commonwealth funding requirements, including but not limited to, the completion and execution of VDOT's Standard Project Administration Agreement and acknowledges that NVTA will not be a party or signatory to that Agreement; nor will NVTA have any obligation to comply with the requirements of that Agreement.
23.	Provide a certification to NVTA no later than 90 days after final payment to the contractors that Fairfax County adhered to all applicable laws and regulations and all requirements of this Agreement.
<u>NVTA</u>	's Obligations
	NVTA shall:
I.	Provide to Fairfax County the funding authorized by NVTA for design work, engineering, including all environmental work, all right-of-way acquisition, inspection services, testing services, construction, and/or capital asset acquisition(s) on a reimbursement basis as set forth in this Agreement and as specified in the Project Budget and Cash Flow contained in

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Revised: July 28, 2015

В.

Appendix B to this Agreement or the most updated amendment thereto, as approved by NVTA.

	Coordinator will be responsible for monitoring the Project on behalf of NVTA so as to ensure compliance with this Agreement and all NVTA's requirements and with overseeing, managing, reviewing, and processing, in consultation with NVTA's Executive Director and its Chief Financial Officer ("CFO"), all payment requisitions submitted by Fairfax County for the Project. NVTA's Program Coordinator will have no independent authority to direct changes or make additions, modifications, or revisions to the Project Scope of Work as set forth on Appendix A or to the Project Budget and Cash Flow as set forth on Appendix B.
3.	Route to NVTA's assigned Program Coordinator all Fairfax County 's payment requisitions, containing
	detailed summaries of actual Project costs incurred which are in substantially the same form as shown on Appendix C submitted to NVTA for the Project. After submission to NVTA, NVTA's Program Coordinator will conduct an initial review of all payment requisitions and supporting documentation for the Project in order to determine the submission's legal and documentary sufficiency. NVTA's Program Coordinator will then make a recommendation to the NVTA's CFO and Executive Director whether to authorize payment refuse payment, or seek additional information from  Fairfax County  If the payment requisition is sufficient as submitted, payment will be made within twenty (20) days from receipt. If the payment requisition is deemed insufficient,
	will notify Fairfax County in writing and set forth the reasons why the payment requisition was declined or why and what specific additional information is needed for processing the payment request. Payment will be withheld until all deficiencies identified by NVTA have been corrected. Under no circumstances will NVTA authorize payment for any work performed by or on behalf of that is not in conformity with the requirements of the NVTA Act, Chapter 766, or this
3.	Budget and Cash Flow as set forth on Appendix B.  Route to NVTA's assigned Program Coordinator all Fairfax County 's payment requisitions, containing detailed summaries of actual Project costs incurred which are in substantially the same form as shown on Appendix C submitted NVTA for the Project. After submission to NVTA, NVTA's Program Coordinator will conduct an initial review of all payment requisition and supporting documentation for the Project in order to determ the submission's legal and documentary sufficiency. NVTA's Program Coordinator will then make a recommendation to the NVTA's CFO and Executive Director whether to authorize paymerefuse payment, or seek additional information from Fairfax County If the payment requisition is sufficient as submitted, payment will be made within twenty (20 days from receipt. If the payment requisition is deemed insufficient within twenty (20) days from receipt, NVTA's Program Coordinated will notify Fairfax County in writing and set forth reasons why the payment requisition was declined or why and a specific additional information is needed for processing the payment request. Payment will be withheld until all deficiencies identified by NVTA have been corrected. Under no circumstance will NVTA authorize payment for any work performed by or on behalf of Fairfax County that is not in conformity

4.	Route all	Fairfax County	's supplemental requests
			aphs A.5 and A.8 of this
	Agreement to	<b>NVTA's Executive Dire</b>	ector. NVTA's Executive
	Director will in	itially review those req	uests and all supporting
			fter such initial review, NVTA's
			nmendation to NVTA's Finance
		•	deration and review. NVTA's
			ake a recommendation on any
	such request t	o NVTA for final deter	mination by NVTA.
5.	Conduct perio	dic compliance review	s scheduled in advance for the
	Project so as	to determine whether t	he work being performed
	remains withir	the scope of this Agre	eement, the NVTA Act, Chapter
	766, and othe	r applicable law. Such	compliance reviews may entail
	review of	Fairfax County	's financial records for the
	Project and or	-site inspections.	
6.	Acknowledge	that if, as a result of N	VTA's review of any payment
	requisition or o	of any NVTA compliand	ce review, NVTA staff
	determines that	at Fairfax Cour	has misused or
			ation of this Agreement or in
	contravention	of the NVTA Act, Chap	oter 766 or applicable law,
			A's Executive Director and will
	advise	Fairfax County	's designated representative
			will thereafter have thirty
			TA's initial findings. NVTA's
			ty's response and
			Finance Committee. NVTA's
			nduct its own review of all
			dation to NVTA. Pending final
			ithhold further funding on the
		A makes a final deterr	
			isused or misapplied funds in
		-	NVTA Act, Chapter 766, or
	• •		e further funding for the Project
		eimbursement from	Fairfax County of
	•	-	A (with interest earned at the
			sapplied or misused by
			ng herein shall, however, be
			miting the pursuit of either
	party s legal rig	ghts or available legal i	remeales.

Fairfax County 7. Make guidelines available to to assist the parties in carrying out the terms of this Agreement in accordance with applicable law. 8. Upon recipient's final payment to all contractors, retain copies of all contracts, financial records, design, construction, and as-built project drawings and plans for the Project for the time periods required by the Virginia Public Records Act and as may be required by other applicable records retention laws and regulations. 9. Be the sole determinant of the amount and source of NVTA funds to be provided and allocated to the Project and the amounts of any NVTA funds to be provided in excess of the amounts specified in Appendix B. C. Term 1. This Agreement shall be effective upon adoption and execution by both parties. Fairfax County 2. \_\_\_\_ may terminate this Agreement, for cause, in the event of a material breach by NVTA of this Agreement. If so terminated, NVTA shall pay for all Project costs incurred through the date of termination and all reasonable costs incurred by Fairfax County to terminate all Project related contracts. The Virginia General Assembly's failure to appropriate funds to NVTA as described in paragraph F of this Agreement or repeal of the legislation establishing the NVTA fund created pursuant to Chapter 766 shall not be considered material breaches of this Agreement by NVTA. Before initiating any proceedings to terminate under this Paragraph. Fairfax County shall give NVTA sixty (60) days written notice of any claimed material breach of this Agreement; thereby allowing NVTA an opportunity to investigate and cure any such alleged breach. 3. NVTA may terminate this Agreement, for cause, resulting from Fairfax County 's material breach of this Agreement. If so Fairfax County terminated. shall refund to NVTA all funds Fairfax County NVTA provided to for the Project (including interest earned at the rate earned by NVTA). NVTA will provide Fairfax County \_\_\_\_ with sixty (60) days written notice that NVTA is exercising its rights to terminate this Agreement and the reasons Fairfax County for termination. Prior to termination,

	request that NVTA excuseFaiπax County from refunding
	all funds NVTA provided to Fairfax County for the Project
	based upon Fairfax County 's substantial completion of the
	Project or severable portions thereof; and NVTA may, in its sole
	discretion, excuse Fairfax County from refunding all or a
	discretion, excuse Fairfax County from refunding all or a portion of the funds NVTA provided to Fairfax County for
	the Project. No such request to be excused from refunding will be allowed
	where Fairfax County has either misused or misapplied
	NVTA funds in contravention of applicable law.
	4. Upon termination and payment of all eligible expenses as set forth
	in Paragraph C.3 above, Fairfax County will release or
	return to NVTA all unexpended NVTA funds with interest earned at the
	rate earned by NVTA no later than sixty (60) days after the date of
	termination.
D.	Dispute
	In the event of a dispute under this Agreement, the parties agree to meet
	and confer in order to ascertain if the dispute can be resolved informally
	without the need of a third party or judicial intervention. NVTA's Executive
	Director and
	Chief Administrative Officer shall be authorized to conduct negotiations on
	behalf of their respective entities. If a resolution of the dispute is reached
	via a meet and confer dispute resolution method, it shall be presented to
	NVTA and to
	confirmation and approval. If no satisfactory resolution can be reached via
	the meet and confer method, either party is free to pursue whatever
	remedies it may have at law, including all judicial remedies.
	Terricules it may have at law, including all judicial remedies.
E.	NVTA's Financial Interest in Project Assets
	Fairfax County agrees to use the real property and
	appurtenances and fixtures thereto, capital assets, equipment and all
	other transportation facilities that are part of the Project and funded by
	NVTA under this Agreement ("Project Assets") for the designated
	transportation purposes of the Project under this Agreement and in
	accordance with applicable law throughout the useful life of each Project
	Asset. NVTA shall retain a financial interest in the value of each of the of
	the Project Assets, whether any such Project Asset may have depreciated
	or appreciated, throughout its respective useful life proportionate to the
	amount of the cost of the Project Asset funded by NVTA under this

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Agreement. In the event that Fairfax County fails to use					
any of the Project Assets funded under this Agreement for the					
transportation purposes as authorized by this Agreement or applicable law					
throughout its respective useful life, Fairfax County shall					
refund to NVTA with interest at the rate earned by NVTA the amount					
attributable to NVTA's proportionate financial interest in the value of said					
Project Asset. If Fairfax County refuses or fails to refund					
said monies to NVTA, NVTA may recover its proportionate financial					
interest from Fairfax County by pursuit of any remedies					
available to NVTA, including but not limited to NVTA's withholding of					
commensurate amounts from future distributions of NVTA funds to					
Fairfax County					
Appropriations Poquiroments					
Appropriations Requirements					
Nothing herein shall require or obligate any party to commit or					
obligate funds to the Project beyond those funds that have been duly					
authorized and appropriated by their respective governing bodies.					
dution254 and appropriated by their respective governing bodies.					
2. The parties acknowledge that all funding provided by NVTA					
pursuant to Chapter 766 is subject to appropriation by the Virginia General					
Assembly. The parties further acknowledge that: (i) the moneys allocated					
to the NVTA Fund pursuant to Va. Code Ann. Sections 58.1-638, 58.1-					
802.2, and 58.1-1742 and any other moneys that the General Assembly					
appropriates for deposit into the NVTA Fund are subject to appropriation					
by the General Assembly and (ii) NVTA's obligations under this					
Agreement are subject to such moneys being appropriated for deposit in					
the NVTA Fund by the General Assembly.					
Notices					
All notices under this Agreement to either party shall be in writing and					
forwarded to the other party by U.S. mail, care of the following authorized					
representatives:					
Topiodomativos.					
1) to: NVTA, to the attention of its Executive Director;					
3040 Williams Drive, Suite 200					
Fairfax, VA 22031					
2) to Fairfax County, to the attention ofTom Biesiadny					
2) to Fairfax County to the attention of Tom Biesiadny 4050 Legato Road, Suite 400					
T : ( )					
Fairfax, Virginia 22033-2895 (address)					

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F.

G.

## H. Assignment

This Agreement shall not be assigned by either party unless express written consent is given by the other party.

## I. Modification or Amendment

This Agreement may be modified, in writing, upon mutual agreement of both parties.

## J. No Personal Liability or Creation of Third Party Rights

This Agreement shall not be construed as creating any personal liability on the part of any officer, employee, or agent of the parties; nor shall it be construed as giving any rights or benefits to anyone other than the parties hereto.

## K. No Agency

Fairfax County represents that it is not acting as a partner or agent of NVTA; and nothing in this Agreement shall be construed as making any party a partner or agent with any other party.

### L. Sovereign Immunity

This Agreement shall not be construed as a waiver of either party's sovereign immunity rights.

#### M. Incorporation of Recitals

The recitals to this Agreement are hereby incorporated into this Agreement and are expressly made a part hereof. The parties to this Agreement acknowledge and agree that such recitals are true and correct.

## N. Mutual Preparation and Fair Meaning

The parties acknowledge that this Agreement has been prepared on behalf of all parties thereto and shall be construed in accordance with its fair meaning and not strictly construed for or against either party.

## O. Governing Law

This Agreement is governed by the laws of the Commonwealth of Virginia.

IN WITNESS WHEREOF, each party hereto has caused this Agreement to be executed as of the day, month, and year first herein written by their duly authorized representatives.

Northern Virginia Transportation Authority	
By:	
Date:	
Fairfax County	(Name of Recipient Entity)
By: Jen Businding	74.5°
Data: 12/18/1/10	

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## Appendix A – Narrative Description of Project (Attach Project Description Form)

NVTA Project Title: Fairfax County Parkway Improvements (Widening between Ox Road (Route 123) to ~ 2000 feet north of Lee Highway (Route 29), 5D

Recipient Entity: Fairfax County

Project Manager Contact Information: Karyn Moreland, (703) 877-5760;

Karyn.Moreland@FairfaxCounty.gov

## **Table A-1 Project Changes**

The project provides for the widening of Route 286 from Route 123 to 2,000 feet north of Route 29 from four lanes (divided) to six lanes (divided). This improvement will provide or improve pedestrian and bicycle amenities. Conceptual design assumes that all existing lanes will be used and that 12 feet of pavement will be added to the inside median and two feet will be added to the outside. The additional lanes will also allow the accommodation of future HOV lanes as designated on the County's Transportation Plan. Intersection improvements and access management will be considered in the design.

The project provides for some improvements the intersection of Fairfax County Parkway, Popes Head Road and Shirley Gate Extension. The section of the project also includes shared use paths, bicycle accommodations, and future connection to Shirley Gate Road to the northeast.

#### **Table A-2 Project Milestone Changes**

Only Complete if Different from the Approved NVTA Project Description Form Attached

Signature	Chief Executive Officer  12/15/16	Director,	Department	of Transpor	fation
Date:	12/15/16				

Revised: 4/14/2016

## Northern Virginia Transportation Authority

The Authority for Transportation in Northern Virginia

# **Project Description Form – 5D**

## **Basic Project Information**

**Submitting Jurisdiction/Agency:** Fairfax County

**Project Title:** Route 286 Fairfax County Parkway Widening: Route 123 to Route 29

**Project Location**: Ox Road (Route 123) to ~ 2,000 feet north of Lee Highway (Route 29)



**Project Description**: The project provides for the widening of Route 286 from Route 123 to 2,000 feet north of Route 29 from four lanes (divided) to six lanes (divided). This improvement will provide or improve pedestrian and bicycle amenities including a major paved trail on the east side and major paved regional trail on the west side. Conceptual design assumes that all existing lanes will be salvaged and that 12 feet of pavement will be added to the inside median and two feet will be added to the outside. The additional lanes will also allow the accommodation of future HOV lanes as designated on the County's Transportation Plan. Intersection improvements and access management will be considered in the design.

The project provides for some improvements the intersection of Fairfax County Parkway, Popes Head Road and Shirley Gate Extension. The section of the project also includes shared use paths, bicycle accommodations, and future connection to Shirley Gate Road to the northeast.

## **Project Milestones**

**Project Milestones by Project Phase:** 

- Engineering:
- Environmental Work:
- Design: 1/2016 1/2018
- Right of Way Acquisition: 1/2018 1/2019
- Construction: 7/2018 6/2021
- Capital Asset Acquisitions:
- Other:

Other.							
Project Analysis Summary*							
NVTA Quantitative Score	49.22		Rank 9				
Congestion Reduction Relative to Cost Ratio (NVTA Share)	0.37	hours saved/\$	Rank 8				
Congestion Reduction Relative to Cost Ratio (Total Cost)	0.33	hours saved/\$	Rank 6				
*Detailed scoring information can be found at: <a href="http://www.thenovaauthority.org/planning-programming/fy2017-program/">http://www.thenovaauthority.org/planning-programming/fy2017-program/</a>							

## **Project Cost**

Requested NVTA FY2017 Funds: \$10,000,000

**Total Cost to Complete Project**: \$82,400,000

Project Phases	Requested NVTA FY2017 Funds	Other Sources of Funding	Total Cost by Phase
Engineering		\$10,000,000 (NVTA FY2015- 16)	\$10,000,000 (FY2016 – FY2018)
Environmental Work		(included in engineering)	(included in engineering)
Design		(included in engineering)	(included in engineering)
Right of Way Acquisition	\$10,000,000 (FY2018 – FY2019)	\$1,900,000 (NVTA and/or HB 2 future request)	\$11,900,000 (FY2018 – FY2019)
Construction		\$60,500,000 (NVTA and/or HB 2 future request)	\$60,500,000 (FY2019 – FY2021)
Capital Asset Acquisitions			
Other			
TOTAL	\$10,000,000	\$72,400,000	\$82,400,000

## **Project Impacts**

What regional benefit(s) does this project offer? This project will focus upon widening of the 4-lane sections of the Fairfax County Parkway with the highest traffic volumes. The portion of the Fairfax County Parkway between Route 123 (Ox Road) and Route 29 (Lee Highway) is currently experiencing the highest peak hour traffic loads for 4-lane sections of the Parkway. These peak hour volumes exceed 3300 and 3000 vehicles per hour in the AM and PM peak hours, respectively. The expanded capacity of this section of roadway will help address the increasing travel demand between populations in southern Fairfax County/eastern Prince William County and the employment centers in the 28 and Dulles Corridors in western Fairfax County/eastern Loudoun County. This project is a vital first step in potentially providing a viable alternative for I-495 commuters.

How will the project reduce congestion? Significant queues are experienced northbound in the AM and in both the northbound and southbound directions in the PM. The additional through lanes and the conversion of the at-grade intersection with Popes Head Road into a grade separation with Popes Head and the Shirley Gate Road extension is expected to reduce delays along this stretch of the Parkway by as much as 50 percent by 2040.

**How will the project increase capacity?** The project will increase capacity by adding two additional lanes on Fairfax County Parkway (one in each direction) from Route 123 (Ox Road) to Route 29 (Lee Highway).

How will the project improve auto and pedestrian safety? Crash statistics along the Fairfax County Parkway are high at at-grade intersections where rear-end crashes are frequent. Within the limits of this project, crashes are particularly high at the Burke Centre Parkway intersection and at the signalized intersections at the Braddock Road interchange. In addition, there have been high numbers of 'angle' crashes at the Popes Head at-grade intersection. It is expected that these high crash locations will be improved with the advent of the grade-separation at Popes Head and at other intersections with the signal retiming and upgrades in geometrics.

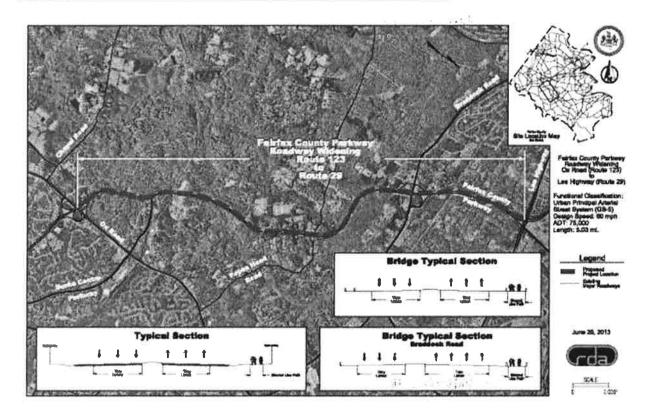
**How will the project improve regional connectivity?** This project will improve regional connectivity to multiple regional activity clusters but will have the most direct influence upon the Fairfax Center/City of Fairfax cluster. However, significant improvements to capacity and connectivity will also be prevalent for the Potomac Mills/Woodbridge cluster on the south and to the North and South Dulles Areas and to the Dulles Corridor on the north. This project is a necessary component to provide high priority bus service on the Parkway, also a TransAction 2040 project.

**How will the project improve bicycle and pedestrian travel options?** This improvement will provide or improve pedestrian and bicycle amenities including a major paved trail on the east side and major paved regional trail on the west side.

How will the project improve the management and operation of existing facilities through technology applications? N/A

## Additional Information in Support of This Project

Fairfax County Parkway Corridor Improvement Study - <a href="http://www.virginiadot.org/projects/northernvirginia/fairfax\_county\_parkway.asp">http://www.virginiadot.org/projects/northernvirginia/fairfax\_county\_parkway.asp</a>



## APPENDIX B-PROJECT BUDGET & CASH FLOW PROJECT IDENTIFICATION AND PROPOSED FUNDING

NVTA Project Title:

Fairfax County Parkway Improvements

Recipient Entity:

Fairfax County

Project Contact Information:

Karyn Moreland (703) 877-5760; Karyn Moreland@FairfaxCounty.gov

NVTA Use:		
Date Received:		
Funding Program:		
Project #:		
Ledger Account #:		
Revision Date:		
Recy'd Certificate of	f lus:	

#### TABLE B-1 PROJECT COSTS & FUNDING SOURCE

Project Cost Category	Tota	ıl Project Costs	approved NVTA Project Funds			List of Other Sources of Funds ( For each cost category include all other funding sources; list each source of funds on a separate line for each cost category)
Study	\$		\$	\$	-	
Preliminary Engineering	\$	10,000,000		\$	10,000,000	NVTA FY15-16 Program.
Right-of-Way Acquisition	\$	10,330,000	\$ 10,000,000	\$	330,000	N VTA FY17 Program; Local Contribution.
Construction	\$	60,530,656		\$	60,530,656	NVTA FY18-23 Program (future request).
Capital Asset Acquisitions						
Other						
Total Estimated Cost	\$	80,860,656	\$ 10,000,000	\$	70,860,656	والتلوار للراسانيات والمراق فالمتران النافيات المراجي بتبريض

#### TABLE B-2 PROJECT CASH FLOW PER FISCAL YEAR AND COST CATEGORY FOR NVTA FUNDS ONLY

	Total F	Y2017	Total FY	2018	Tot	al FY2019	To	otal FY2020	Total	FY2021	Total F	Y2022
Project Cost Category	Project	Funds	Project F	unds	Project Funds		Project Funds		Project Funds		Project Funds	
Study												
Preliminary Engineering												
Right-of-Way Acquisition					\$	5,000,000	\$	5,000,000				
Construction												
Capital Asset Acquisitions												
Other												
Total Estimated Cost	\$		\$	-	\$	5,000,000	\$	5,000,000	\$		\$	1.5

Please Note: If additional years are needed, please submit a separate form with additional columns

#### TABLE B-3 MONTHLY/QUARTERLY PROJECT CASH FLOW FOR NVTA FUNDS ONLY

Month	FY2017 Monthly Cash Flow	FY2018 Quarterly Cash Flow	FY2019 Quarterly Cash Flow		FY2020 Quarterly Cash Flow		FY2021 Quarterly Cash Flow	FY2022 Quarterly Cash Flow	
July							X. III		
August									
September			\$	1,250,000	\$	1,250,000			
October							4.37		
November			1000				4 4	C	
December			\$	1,250,000	\$	1,250,000	7		
January									
February			100000	1000					
March			\$	1,250,000	\$	1,250,000			
April		75 75 75 75 75 75 75 75 75 75 75 75 75 7	Jaly		2216		ALC: WHEEL TO		
May					77/07				
June			\$	1,250,000	\$	1,250,000			
Total per Fiscal Year	S	\$ -	S	5,000,000	\$	5,000,000	\$ -	\$	

Please Note: If additional years are needed, please submit a separate form with additional columns

The Total Amounts in Table B-2 and Table B-3 must agree to the total NVTA Funds listed in Table B-1

The total of each Fiscal Year must match in Table B-2 and Table B-3

Revised: 4/13/2016

This attachment is certified and made an official attachment to the Standard Project Agreement document by the parties of this agreement.

Recipient Entity	Northern Virginia Transportation Authority	Northern Virginia Transportation Authority
Signature	Signature	Signature
Director, Fairfax County Dept of Transportation	NVTA Executive Director	NVTA Chief Financial Officer
Title /2/15/16	Title	Title
Date	Date	Date
Tom Bicsia dny Print name of person signing		

-ca 17 [[s

#### **APPENDIX D-Tax Covenants**

# TAX COVENANTS (For Bond Funded Projects Only)

The Recipient Entity will not permit more than five percent of the total amount of NVTA Bond Proceeds or the Financed Property to be used directly or indirectly (i) for a Private Business Use or (ii) to make or finance loans to Nongovernmental Persons. Any transaction that is generally characterized as a loan for federal income tax purposes is a "loan" for purposes of this paragraph. In addition, a loan may arise from the direct lending of NVTA Bond Proceeds or may arise from transactions in which indirect benefits that are the economic equivalent of a loan are conveyed, including any contractual arrangement which in substance transfers tax ownership and/or significant burdens and benefits of ownership.

The Recipient Entity agrees not to requisition or spend NVTA Bond Proceeds for any Project Cost not constituting a Capital Expenditure.

Except as may be described in Appendix B, the Recipient Entity neither has on the date of this Agreement nor expects to have after this date any funds that are restricted, segregated, legally required or otherwise intended to be used, directly or indirectly, for the purposes for which the Recipient Entity is receiving NVTA Bond Proceeds.

The Recipient Entity acknowledges that it may have to provide detailed information about the investment of the amount of any requisition unless (i) payments are remitted directly by NVTA to the contractors/vendors or (ii) the Recipient Entity remits payment to the contractors/vendors within five banking days after the date on which NVTA advances the amount of the requisition. NVTA may request the detailed information in order to compute the rebate liability to the U.S. Treasury on NVTA's bonds or other debt financing pursuant to Section 148 of the Internal Revenue Code of 1986, as amended (the "Code").

"Capital Expenditure" means any cost of a type that is properly chargeable to capital account (or would be so chargeable with (or but for) a proper election or the application of the definition of "placed in service" under Treas. Reg. § 1.150-2(c)) under general federal income tax principles, determined at the time the expenditure is paid.

"Federal Government" means the government of the United States and its agencies or instrumentalities.

"Financed Property" means the property financed by the NVTA Bond Proceeds.

"General Public Use" means use of Financed Property by a Nongovernmental Person as a member of the general public. Use of Financed Property by a Nongovernmental Person in a Trade or Business is treated as General Public Use only if the Financed Property is intended to be available and in fact is reasonably available for use on the same basis by natural persons not

engaged in a Trade or Business. Use under arrangements that convey priority rights or other preferential benefits is not use on the same basis as the general public.

"Governmental Person" means any Person that is a state or local governmental unit within the meaning of Section 141 of the Code (or any instrumentality thereof).

"NVTA Bond Proceeds" means, as used herein, the sale proceeds of any NVTA bonds or other debt instrument and the investment earnings on such proceeds, collectively.

"Nongovernmental Person" mean any Person other than a Governmental Person. For the purposes hereof, the Federal Government is a Nongovernmental Person.

"Person" means any natural person, firm, joint venture, association, partnership, business trust, corporation, limited liability company, corporation or partnership or any other entity (including the Federal Government and a Governmental Person).

"Private Business Use" means a use of the NVTA Bond Proceeds directly or indirectly in a Trade or Business carried on by a Nongovernmental Person other than General Public Use. For all purposes hereof, a Private Business Use of any Financed Property is treated as a Private Business Use of NVTA Bond Proceeds. Both actual and beneficial use by a Nongovernmental Person may be treated as Private Business Use under Section 141 of the Code. In most cases, however, Private Business Use results from a Nongovernmental Person having special legal entitlements to use the Financed Property under an arrangement with the Recipient Entity. Examples of the types of special legal entitlements resulting in Private Business Use of Proceeds include (i) ownership for federal tax purposes of Financed Property by a Nongovernmental Person and (ii) actual or beneficial use of Financed Property by a Nongovernmental Person pursuant to a lease, a Service Contract, an incentive payment contract or certain other arrangements such as a take-orpay or other output-type contract. Private Business Use of the Financed Property may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. Any arrangement that is properly characterized as a lease for federal income tax purposes is treated as a lease for purposes of the Private Business Use analysis. An arrangement that is referred to as a management or Service Contract may nevertheless be treated as a lease, and in determining whether a management or service contract is properly characterized as a lease, it is necessary to consider all of the facts and circumstances, including (i) the degree of control over the property that is exercised by a Nongovernmental Person, and (ii) whether a Nongovernmental Person bears risk of loss of the Financed Property. Private Business Use of Financed Property that is not available for General Public Use may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. In determining whether special economic benefit gives rise to Private Business Use, it is necessary to consider all of the facts and circumstances, including one or more of the following factors: (i) whether the Financed Property is functionally related or physically proximate to property used in the Trade or Business of a Nongovernmental Person, (ii) whether only a small number of Nongovernmental Persons receive the economic benefit, and

(iii) whether the cost of the Financed Property is treated as depreciable by the Nongovernmental Person.

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"Service Contract" means a contract under which a Nongovernmental Person will provide services involving all, a portion or any function of any Financed Property. For example, a Service Contract includes a contract for the provision of management services for all or any portion of Financed Property. Contracts for services that are solely incidental to the primary governmental function or functions of Financed Property (for example, contracts for janitorial, office equipment repair, billing, or similar services) are not included in this definition. Additional contracts not included in this definition are (i) a contract to provide for services by a Nongovernmental Person in compliance with Revenue Procedure 97-13, 1997-1 C.B. 632, as modified by Revenue Procedure 2001-39, I.R.B. 2001-28, (ii) a contract to provide for services by a Nongovernmental Person if the only compensation is the reimbursement of the Nongovernmental Person for actual and direct expenses paid by the Nongovernmental Person to unrelated parties and (iii) a contract to provide for the operations by a Nongovernmental Person of a facility or system of facilities that consists predominately of public utility property (within the meaning of Section 168(i)(10) of the Code), if the only compensation is the reimbursement of actual and direct expenses of the Nongovernmental Person and reasonable administrative overhead expenses of the Nongovernmental Person.

"Trade or Business" has the meaning set forth in Section 141(b)(6)(B) of the Code, and includes, with respect to any Nongovernmental Person other than a natural person, any activity carried on by such Nongovernmental Person. "Trade or Business" for a natural person means any activity carried on by such natural person that constitutes a "trade of business" within the meaning of Section 162 of the Code.

RECIPIENT ENTITY

Name:

Title

)ate:

#### FAIRFAX COUNTY BOARD OF SUPERVISORS RESOLUTION

At a regular meeting of the Board of Supervisors of Fairfax County, Virginia, held in the Board Auditorium in the Fairfax County Government Center of Fairfax, Virginia, on Tuesday, December 6, 2016, at which meeting a quorum was present and voting, the following resolution was adopted:

#### AGREEMENT EXECUTION RESOLUTION

**NOW, THEREFORE, BE IT RESOLVED** that the Board of Supervisors of Fairfax County, Virginia, authorizes the Director of Fairfax County's Department of Transportation to execute, on behalf of the County of Fairfax, a Project Funding Agreement with the Northern Virginia Transportation Authority for the funding of the Fairfax County Parkway widening project from Route 123 to approximately 2,000 feet north of Route 29 to be administered by the Virginia Department of Transportation.

Adopted this 6<sup>th</sup> day of December 2016, Fairfax, Virginia

ATTEST:

Catherine A. Chianese

Clerk to the Board of Supervisors