NORTHERN VIRGINIA TRANSPORTATION AUTHORITY

MEMORANDUM

FOR: Chairman Martin E. Nohe and Members

Northern Virginia Transportation Authority

FROM: Monica Backmon, Executive Director

DATE: November 3, 2016

SUBJECT: Regional Funding Project 013-80731 (Crystal City Streets: 12th Street Transitway,

Clark/Bell Realignment & Intersection Improvements)

1. Recommendation. Approval of attached Standard Project Agreement (SPA) 013-80731.

2. Suggested motion. I move approval of the proposed Standard Project 013-80731 (Crystal City Streets: 12th Street Transitway, Clark/Bell Realignment & Intersection Improvements), in accordance with NVTA's approved Project Description Sheets for each project to be funded as appended to the Standard Project Agreements; and that the Executive Director sign it on behalf of the Authority.

3. Background.

- a. The Authority previously approved this project for funding using FY2017 70% regional revenues on July 14, 2016.
- b. The attached SPA presented by the Arlington County is consistent with the project previously approved by the Authority.
- c. The attached SPA has been reviewed by the Council of Counsels, noting that there were no legal issues.

Attachment: SPA for NVTA Project Number 013-80731

Coordination: Council of Counsels

Standard Project Agreement for Funding and Administration between

Northern Virginia Transportation Authority and Arlington County (Recipient Entity)

Project Name: Crystal City Streets	
NVTA Project Number: 013-80731	
This Standard Project Agreement for Funding and Adn Agreement") is made and executed in duplicate on this	•
20, as between the Northern Virginia Transportation Autho Arlington County	•

WITNESSETH

WHEREAS, NVTA is a political subdivision of the Commonwealth of Virginia created by the Northern Virginia Transportation Authority Act ("the NVTA Act"), Chapter 25 of Title 33.2 of the Code of Virginia, as amended;

WHEREAS, Section 33.2-2500(4) of the Code of Virginia authorizes NVTA to enter into project agreements with certain statutorily designated entities for the provision of transportation facilities and services to the area embraced by NVTA;

WHEREAS, Section 33.2-2509 of the Code of Virginia authorizes NVTA to use funds from a fund established pursuant to that Code section (the "NVTA Fund") in order to assist in the financing, in whole or in part, of certain regional transportation projects in accordance with Code Section 33.2-2510;

WHEREAS, the NVTA Fund provides for the deposit therein of certain dedicated revenues and other funds appropriated by the Virginia General Assembly;

WHEREAS, Section 33.2-2510 of the Code of Virginia authorizes the use of funds from the NVTA Fund and the use of proceeds from NVTA debt issuances ("NVTA Bond Proceeds") to be used by NVTA solely for transportation purposes benefitting those counties and cities embraced by NVTA;

WHEREAS, the Project set forth and described on Appendix A to this Agreement ('the Project") satisfies the requirements of Virginia Code Section 33.2-2510;

WHEREAS, the Project is to be financed, as described in Appendix B, in whole or in part, by funds from the NVTA Fund and/or from NVTA Bond Proceeds, is located within a locality embraced by NVTA's geographical borders, or is located in an adjacent locality, but only to the extent that any such extension is an insubstantial part of the Project and is essential to the viability of the Project within the localities embraced by **NVTA**: Arlington County formally requested that NVTA provide WHEREAS. funding to the Project by timely submitting an application for NVTA funding in response to NVTA's call for projects; WHEREAS, NVTA has reviewed Arlington County 's application for funding and has approved Arlington County 's administration and performance of the Project's described scope of work; WHEREAS, based on the information provided by Arlington County NVTA has determined that the Project complies with all requirements of the NVTA Act related to the use of moneys identified in Virginia Code Sections 33.2-2510(A),(C)1 and all other applicable legal requirements; WHEREAS, the funds to be provided by NVTA described in Appendix B have been duly authorized and directed by Arlington County to finance the Project: WHEREAS, NVTA agrees that ______Arlington County and/or construct the Project or perform such other specific work for the Project and Arlington County agrees that it will perform such work on the terms and conditions set forth in this Agreement and the Appendices appended thereto; WHEREAS, both parties have concurred in the Arlington County 's administration, performance, and completion of the Project on the terms and conditions set forth in this Agreement and its Appendices and in accordance with all applicable federal, state, and local laws and regulations; and WHEREAS, NVTA's governing body and Arlington County governing body have each authorized that their respective designee(s) execute this agreement on their respective behalf(s) as evinced by copies of each such entity's clerk's minutes which are appended hereto as Appendix E; NOW THEREFORE, in consideration of the promises made mutual covenants.

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and agreements contained herein, the parties hereto agree as follows:

A. Recipient Entity's Obligations

Arlington County shall:

- I. Complete or perform all said work as described in Appendix A, advancing such work diligently and ensuring that all work is completed in accordance with all applicable federal, state, and local laws and regulations, and all terms and conditions of this Agreement.
- 2. Ensure that all work performed or to be performed under this Agreement is in accordance with the Project Description Sheets attached to Appendix A and complies with Va. Code Ann. Sections 33.2-2510(A), (C)1.
- 3. Perform or have performed, and remit all payment requisitions and other requests for funding for design and engineering, including all environmental work, right-of-way acquisition, construction, contract administration, testing services, inspection services, or capital asset acquisitions for the Project, as is required by this Agreement and that may be necessary for completion of the Project.
- 4. Not use the NVTA funds specified on Appendix B to pay any Project cost if the NVTA Act does not permit such Project cost to be paid with NVTA funds.

5,	Recognize that, if the Project contains "multiple phases" (as such
	"multiple phases" are defined for the Project on Appendix A), for
	which NVTA will provide funding for such multiple phases (as set
	forth on Appendix B), NVTA may not provide funding to
	Arlington County to advance the Project to the next
	phase until the current phase is completed. In any circumstance
	whereArlington County seeks to advance a Project to
	the next phase using NVTA funds,Arlington County
	shall submit a written request to NVTA's Executive Director
	explaining the need for NVTA's funding of an advanced phase.
	NVTA's Executive Director will thereafter review the circumstances
	underlying the request in conjunction with Appendix B and NVTA's
	current and projected cash flow position and make a
	recommendation to NVTA whether to authorize the requested
	advance phase funding. Nothing herein, however, shall prohibit
	Arlington County from providing its own funds to

	advance a future phase of the Project and from requesting reimbursement from NVTA for having advance funded a future phase of the Project. However, Arlington County further recognizes that NVTA's reimbursement to Arlington County for having advance funded a Project
	phase will be dependent upon NVTA's cash flow position at the time such a request for reimbursement is submitted and to the extent that any such advanced funding is consistent with Appendix B.
6.	Acknowledge that NVTA's Executive Director will periodically update NVTA's project cash flow estimates with the objective toward keeping those estimates accurate throughout the life of the Project. Arlington County shall provide all information required by NVTA so as to ensure and facilitate accurate cash flow estimates and accurate updates to those cash flow estimates throughout the life of the Project as described in Appendix B.
7 _∗	Provide to NVTA requests for payment consistent with Appendix B and the most recently approved NVTA cash flow estimates that include NVTA's standard payment requisition(s), containing detailed summaries of actual project costs incurred with supporting documentation as determined by NVTA and that certify all such costs were incurred in the performance of work for the Project as authorized by this Agreement. Each payment requisition shall be in substantially the same form as set forth in Appendix C of this Agreement. If approved by NVTA, Arlington County can expect to receive payment within twenty (20) days upon receipt by NVTA. Approved payments may be made by means of electronic transfer of funds from NVTA to or for the account of Arlington County
8	Promptly notify NVTA's Executive Director of any additional project costs resulting from unanticipated circumstances and provide to NVTA detailed estimates of additional costs associated with those circumstances. Arlington County understands that it will be within NVTA's sole discretion whether to provide any additional funding to the Project in such circumstances and that NVTA will do so only in accordance with NVTA's approved Project Selection Process and upon formal action and approval by NVTA. Arlington County shall timely provide to NVTA a

complete and accurate update to Appendix B, if NVTA approves funding of any additional Project costs for the Project under this Paragraph.

9. Release or return any unexpended funds to NVTA no later than 90 days after final payment has been made to the contractors.

10.	Review and acknowledge the requirements of NVTA Resolution No. 14-08 adopted January 23, 2014; to wit that, if applicable to
	funds being released for a project that may be part of a larger project, projects, or system undertaken with an extra-territorial funding partner, all such extra-territorial funding partners must commit to pay their appropriate, respective proportionate share or shares of the larger project or system cost commensurate with the benefits to each on a basis agreed upon by the NVTA member localities; b) any such funds released by NVTA for such project will be in addition to the funds that the NVTA member locality is to receive from or be credited with by the extra-territorial funding partner for the project or system; and c) there shall be no funding made available by NVTA until such time as all extra-territorial funding partners for such project or system pay or officially commit to fund their appropriate, respective proportionate shares of such large project or system commensurate with the benefits to each on a basis agreed upon with NVTA.
11.	ShouldArlington County be required to provide matching funds in order to proceed or complete the funding necessary for the Project, Arlington County shall certify to NVTA that all such matching funds have been either authorized and/or appropriated by Arlington County s governing body or have been obtained through another, independent funding source;
12.	Maintain complete and accurate financial records relative to the Project for all time periods as may be required by the Virginia Public Records Act and by all other applicable state or federal records retention laws or regulations, unless superseded by the laws that govern Arlington County and provide copies of any such financial records to NVTA, free of charge, upon request.

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13	Maintain all original conceptual drawings and renderings, architectural and engineering plans, site plans, inspection records, testing records, and as built drawings for the Project for the time periods required by the Virginia Public Records Act and any other applicable records retention laws or regulations, unless superseded by the laws that govern Arlington County; and provide to NVTA copies of all such drawings and plans free of charge, upor request.
14.	Reimburse NVTA for all NVTA funds (with interest earned at the rate earned by NVTA) thatArlington County misapplied or used in contravention of Sections 33.2-2500 <i>et. seq.</i> of the Virginia Code ("the NVTA Act") Chapter 766 of the 2013 Virginia Acts of Assembly ("Chapter 766"), or any term or condition of this Agreement.
15.	Name NVTA and its Bond Trustee or require that all Arlington County 's contractors name NVTA or its Bond Trustee as an additional insured on any insurance policy issued for the work to be performed by or on behalf of Arlington County for the Project and present NVTA with satisfactory evidence thereof before any work on the Project commences or continues.
16.	Give notice to NVTA that Arlington County may use NVTA funds to pay outside legal counsel services (as opposed to utilizing the services of its own in-house counsel or NVTA's in-house legal counsel) in connection with the work performed under this Agreement Arlington County so as to ensure that no conflict of interest may arise from any such representation.
17.	Provide certification to NVTA, that upon final payment to all contractors for the Project, Arlington County will use the Project for its intended purposes for the duration of the Project's useful life. Under no circumstances will NVTA be considered responsible or obligated to operate and/or maintain the Project after its completion.
18.	Comply with all requirements of the Virginia Public Procurement Act and other applicable Virginia Code provisions, or local ordinances which govern the letting of public contracts, unless

19.	Acknowledge that if the Project is being funded in whole or in part by NVTA Bond Proceeds, comply with the tax covenants attached as Appendix D.
20.	Acknowledge that ifArlington County expects and/or intends that the Project is to be submitted for acceptance by the Commonwealth into its system that Arlington County agrees to comply with the Virginia Department of Transportation's ("VDOT's") "Standards, Requirements and Guidance."
21.	Recognize thatArlington County is solely responsible for obtaining all permits and permissions necessary to construct and/or operate the Project, including but not limited to, obtaining all required VDOT and local land use permits, applications for zoning approvals, and regulatory approvals.
22.	Recognize that ifArlington County is funding the Project, in whole or in part, with federal and/or state funds, in addition to NVTA funds and/or NVTA Bond Proceeds that will need to comply with all federal
	and Commonwealth funding requirements, including but not limited to, the completion and execution of VDOT's Standard Project Administration Agreement and acknowledges that NVTA will not be a party or signatory to that Agreement; nor will NVTA have any obligation to comply with the requirements of that Agreement.
23.	Provide a certification to NVTA no later than 90 days after final payment to the contractors thatArlington County_ adhered to all applicable laws and regulations and all requirements of this Agreement.
NVTA	's Obligations
	NVTA shall:
1.	Provide to Arlington County the funding authorized by NVTA for design work, engineering, including all environmental work, all right-of-way acquisition, inspection services, testing services, construction, and/or capital asset acquisition(s) on a reimbursement basis as set forth in this Agreement and as specified in the Project Budget and Cash Flow contained in

Revised: July 28, 2015

B.

Appendix B to this Agreement or the most updated amendment thereto, as approved by NVTA.

- 2. Assign a Program Coordinator for the Project. NVTA's Program Coordinator will be responsible for monitoring the Project on behalf of NVTA so as to ensure compliance with this Agreement and all NVTA's requirements and with overseeing, managing, reviewing, and processing, in consultation with NVTA's Executive Director and its Chief Financial Officer ("CFO"), all payment requisitions Arlington County for the Project. NVTA's submitted by ___ Program Coordinator will have no independent authority to direct changes or make additions, modifications, or revisions to the Project Scope of Work as set forth on Appendix A or to the Project Budget and Cash Flow as set forth on Appendix B. 3. Route to NVTA's assigned Program Coordinator all
- Arlington County 's payment requisitions, containing detailed summaries of actual Project costs incurred which are in substantially the same form as shown on Appendix C submitted to NVTA for the Project. After submission to NVTA, NVTA's Program Coordinator will conduct an initial review of all payment requisitions and supporting documentation for the Project in order to determine the submission's legal and documentary sufficiency. NVTA's Program Coordinator will then make a recommendation to the NVTA's CFO and Executive Director whether to authorize payment. refuse payment, or seek additional information from Arlington County ... If the payment requisition is sufficient as submitted, payment will be made within twenty (20) days from receipt. If the payment requisition is deemed insufficient, within twenty (20) days from receipt, NVTA's Program Coordinator Arlington County in writing and set forth the will notify reasons why the payment requisition was declined or why and what specific additional information is needed for processing the payment request. Payment will be withheld until all deficiencies identified by NVTA have been corrected. Under no circumstances will NVTA authorize payment for any work performed by or on

with the requirements of the NVTA Act, Chapter 766, or this

Arlington County that is not in conformity

Revised: July 28, 2015

behalf of

Agreement.

Route all Arlington County 's supplemental requests 4. for funding from NVTA under Paragraphs A.5 and A.8 of this Agreement to NVTA's Executive Director. NVTA's Executive Director will initially review those requests and all supporting documentation with NVTA's CFO. After such initial review, NVTA's Executive Director will make a recommendation to NVTA's Finance Committee for its independent consideration and review. NVTA's Finance Committee will thereafter make a recommendation on any such request to NVTA for final determination by NVTA. 5. Conduct periodic compliance reviews scheduled in advance for the Project so as to determine whether the work being performed remains within the scope of this Agreement, the NVTA Act, Chapter 766, and other applicable law. Such compliance reviews may entail review of Arlington County 's financial records for the Project and on -site inspections. Acknowledge that if, as a result of NVTA's review of any payment 6. requisition or of any NVTA compliance review, NVTA staff determines that Arlington County has misused or misapplied any NVTA funds in derogation of this Agreement or in contravention of the NVTA Act, Chapter 766 or applicable law, NVTA staff will promptly advise NVTA's Executive Director and will Arlington County 's designated representative advise Arlington County will thereafter have thirty in writing. (30) days to respond in writing to NVTA's initial findings. NVTA's staff will review Arlington County 's response and make a recommendation to NVTA's Finance Committee. NVTA's Finance Committee will thereafter conduct its own review of all submissions and make a recommendation to NVTA. Pending final resolution of the matter, NVTA will withhold further funding on the Project. If NVTA makes a final determination that Arlington County has misused or misapplied funds in contravention of this Agreement, the NVTA Act, Chapter 766, or other applicable law. NVTA will cease further funding for the Project and will seek reimbursement from _____ Arlington County of all funds previously remitted by NVTA (with interest earned at the rate earned by NVTA) which were misapplied or misused by Arlington County Nothing herein shall, however, be construed as denying, restricting or limiting the pursuit of either party's legal rights or available legal remedies.

7. Make guidelines available to Arlington County assist the parties in carrying out the terms of this Agreement in accordance with applicable law. 8. Upon recipient's final payment to all contractors, retain copies of all contracts, financial records, design, construction, and as-built project drawings and plans for the Project for the time periods required by the Virginia Public Records Act and as may be required by other applicable records retention laws and regulations. 9. Be the sole determinant of the amount and source of NVTA funds to be provided and allocated to the Project and the amounts of any NVTA funds to be provided in excess of the amounts specified in Appendix B. C. Term 1. This Agreement shall be effective upon adoption and execution by both parties. Arlington County 2. may terminate this Agreement, for cause, in the event of a material breach by NVTA of this Agreement. If so terminated, NVTA shall pay for all Project costs incurred through the date of termination and all reasonable costs incurred by Arlington County to terminate all Project related contracts. The Virginia General Assembly's failure to appropriate funds to NVTA as described in paragraph F of this Agreement or repeal of the legislation establishing the NVTA fund created pursuant to Chapter 766 shall not be considered material breaches of this Agreement by NVTA. Before initiating any proceedings to terminate under this Paragraph, Arlington County shall give NVTA sixty (60) days written notice of any claimed material breach of this Agreement; thereby allowing NVTA an opportunity to investigate and cure any such alleged breach. 3. NVTA may terminate this Agreement, for cause, resulting from Arlington County 's material breach of this Agreement. If so Arlington County shall refund to NVTA all funds terminated, **Arlington County** NVTA provided to for the Project (including interest earned at the rate earned by NVTA). NVTA will provide Arlington County with sixty (60) days written notice that NVTA is exercising its rights to terminate this Agreement and the reasons for termination. Prior to termination, Arlington County may

	request that NVTA excuse		
	all funds NVTA provided to		
	based uponArlington Co	ounty's substanti	al completion of the
	Project or severable portions th	ereof; and NVTA may,	in its sole
	discretion, excuse Arling	ton County from	refunding all or a
	portion of the funds NVTA prov	ided toArlington	County for
	the Project. No such request to		•
	where Arlington County		ed or misapplied
	NVTA funds in contravention of	f applicable law.	
	4. Upon termination and p in Paragraph C.3 above, return to NVTA all unexpended rate earned by NVTA no later the termination.	Arlington County NVTA funds with interest	_ will release or est earned at the
D.	<u>Dispute</u>		
14	In the event of a dispute under and confer in order to ascertain without the need of a third party Director and Arlington Confer Administrative Officer shall behalf of their respective entities via a meet and confer dispute round and to Arlington Confirmation and approval. If no the meet and confer method, eigeneedies it may have at law, income	if the dispute can be reported in the report of the county ounty is Chief Exall be authorized to constant of the esolution method, it shadounty is governing satisfactory resolution ther party is free to pur	esolved informally . NVTA's Executive ecutive Officer or duct negotiations on dispute is reached all be presented to ng body for formal can be reached via sue whatever
E.	NVTA's Financial Interest in Pro	oject Assets	
	Arlington County	agrees to use the real p	property and
	appurtenances and fixtures the	•	, ,
	other transportation facilities that	at are part of the Projec	t and funded by
	NVTA under this Agreement ("	Project Assets") for the	designated
	transportation purposes of the F	Project under this Agree	ement and in
	accordance with applicable law	throughout the useful	life of each Project
	Asset. NVTA shall retain a finar	ncial interest in the valu	e of each of the of
	the Project Assets, whether any	such Project Asset ma	ay have depreciated
	or appreciated, throughout its reamount of the cost of the Project	•	•

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Agreement. In the event that Arlington County fails to use any of the Project Assets funded under this Agreement for the transportation purposes as authorized by this Agreement or applicable law throughout its respective useful life, Arlington County shall refund to NVTA with interest at the rate earned by NVTA the amount attributable to NVTA's proportionate financial interest in the value of said Project Asset. If Arlington County refuses or fails to refund said monies to NVTA, NVTA may recover its proportionate financial interest from Arlington County by pursuit of any remedies available to NVTA, including but not limited to NVTA's withholding of commensurate amounts from future distributions of NVTA funds to Arlington County
Appropriations Requirements
1. Nothing herein shall require or obligate any party to commit or obligate funds to the Project beyond those funds that have been duly authorized and appropriated by their respective governing bodies.
2. The parties acknowledge that all funding provided by NVTA pursuant to Chapter 766 is subject to appropriation by the Virginia General Assembly. The parties further acknowledge that: (i) the moneys allocated to the NVTA Fund pursuant to Va. Code Ann. Sections 58.1-638, 58.1-802.2, and 58.1-1742 and any other moneys that the General Assembly appropriates for deposit into the NVTA Fund are subject to appropriation by the General Assembly and (ii) NVTA's obligations under this Agreement are subject to such moneys being appropriated for deposit in the NVTA Fund by the General Assembly.
Notices
All notices under this Agreement to either party shall be in writing and forwarded to the other party by U.S. mail, care of the following authorized representatives:
1) to: NVTA, to the attention of its Executive Director; 3040 Williams Drive, Suite 200 Fairfax, VA 22031
2) to Arlington County, to the attention of Transp. Director 2100 Clarendon Blvd. Suite 900 Arlington, VA 22201 (address)

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F.

G.

H. <u>Assignment</u>

This Agreement shall not be assigned by either party unless express written consent is given by the other party.

I. Modification or Amendment

This Agreement may be modified, in writing, upon mutual agreement of both parties.

J. No Personal Liability or Creation of Third Party Rights

This Agreement shall not be construed as creating any personal liability on the part of any officer, employee, or agent of the parties; nor shall it be construed as giving any rights or benefits to anyone other than the parties hereto.

K. No Agency

Arlington County represents that it is not acting as a partner or agent of NVTA; and nothing in this Agreement shall be construed as making any party a partner or agent with any other party.

Sovereign Immunity

This Agreement shall not be construed as a waiver of either party's sovereign immunity rights.

M. Incorporation of Recitals

The recitals to this Agreement are hereby incorporated into this Agreement and are expressly made a part hereof. The parties to this Agreement acknowledge and agree that such recitals are true and correct.

N. Mutual Preparation and Fair Meaning

The parties acknowledge that this Agreement has been prepared on behalf of all parties thereto and shall be construed in accordance with its fair meaning and not strictly construed for or against either party.

O. Governing Law

This Agreement is governed by the laws of the Commonwealth of Virginia.

IN WITNESS WHEREOF, each party hereto has caused this Agreement to be executed as of the day, month, and year first herein written by their duly authorized representatives.

Northern Virginia Transportation Authority	
By:	
Date:	
Arlington County	(Name of Recipient Entity)
By: Much of Achiverty	· si
Date: 9/30/16_	

Append	ix A -	-Narrativ	e Descript	tion of Pro	piect (Atta	ch Proje	ct Descrip	tion Form)
TEPPOLIC	122	T 1 COL T COOL 1	C D CDCI IP		JICCO (I LCCC		CC D CCCLIP	, , , , , , , , , , , , , , , , , , , ,

NVTA Project Title: Crystal City Streets: 12th Street Transitway, Clark/Bell Realignment, and Intersection Improvements (8Y)

Recipient Entity: Arlington County

Project Manager Contact Information: _Mark Schnaufer, 703-228-3935, Mschnaufer@arlingtonva.us____

Table A-1 Project Changes

Only Complete if Different from the Approved NVTA Project Description Form Attached

Table A-2 Project Milestone Changes

Only Complete if Different from the Approved NVTA Project Description Form Attached

Signature: Mul 1 / hour 5
Chief Executive Officer

Date:

Sept 30 2016

Revised: 4/14/2016

Basic Project Information

Submitting Jurisdiction/Agency: Arlington County

Project Title: Crystal City Streets: 12th Street Transitway, Clark/Bell Realignment & Intersection Improvements

Project Location:

- a. 12th Street South between South Eads Street and South Clark Street
- South Clark Street between 12th Street South and 15th Street South



 c. 23rd Street South between South Eads Street and South Clark Street

Project Description: The existing street network in Crystal City is dominated by a limited number of north-south streets, contains several disjointed and separated streets, one-way streets, and inadequate intersections. This existing situation does not function efficiently as a network, and thus limits overall circulation, resulting in unnecessary road and transit congestion throughout Crystal City. The goal of these improvements is to streamline the existing road network, make movements for all modes of transportation more efficient, create new connections to the street grid network, and to construct an extension of the Crystal City-Potomac Yard (CCPY) Transitway, Northern Virginia's first Metroway line. Metroway is a limited stop bus service with segments on exclusive right-of-way. The Crystal City Streets Program was developed to support the 2010 Crystal City Sector Plan, the Crystal City Multimodal Study, and the Arlington Transportation Master Plan.

The 12th Street South portion of the Crystal City Streets Program will reconfigure the street between South Eads Street and South Clark Street to provide exclusive transit lanes serving this portion of the extended CCPY Transitway. The project will also include improvements to intersections, pedestrian accessibility, and safety. Following the County-funded demolition of a functionally obsolete section of Clark Street, this project will also reconfigure and realign a segment of Clark Street with Bell Street, creating a new more efficient street network. The improvements will normalize the existing intersection, improve traffic circulation and pedestrian safety and connectivity, and accommodate the southern one-way portion of the CCPY Transitway. The intersection improvements around 23rd Street South and US-1 will simplify the design of

Project Analys	sis Summ	ary*		
NVTA Quantitative Score	48.74		Rank 11	
Congestion Reduction Relative to Cost Ratio (NVTA Share)	0.13	hours saved/\$	Rank 15	
Congestion Reduction Relative to Cost Ratio (Total Cost)	0.13	hours saved/\$	Rank 14	
*Detailed scoring information can be found at: http://www.thenovaauthority.org/planning-programming/fy2017-program/				

FY2017 Program

three closely-spaced intersections that are confusing and inefficient for all modes of travel, thus improving traffic operations and pedestrian circulation within this important activity center. The project is in various stages of engineering design. The proposed cost of \$11,600,000 will fund all three components into construction.

Project Milestones

Project Milestones by Project Phase:

• Engineering: 2013 – 06/2017

• Environmental Work: 2014 – 06/2017

• **Design:** 2013 – 06/2017

Right of Way Acquisition: n/a (no additional ROW required)

• **Construction:** 07/2016 – 06/2020

• Capital Asset Acquisitions: n/a (none required)

Other:

Project Cost

Requested NVTA FY2017 Funds: \$11,600,000

Total Cost to Complete Project: \$11,600,000

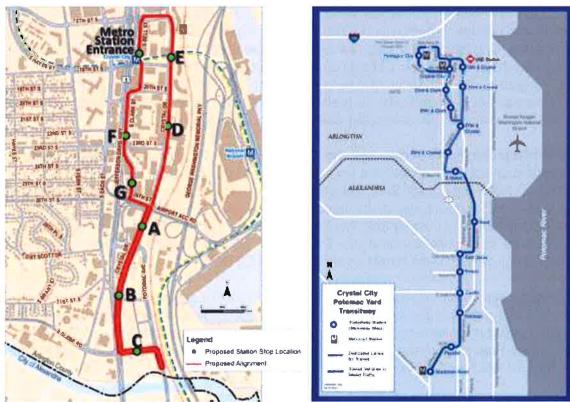
Project Phases	Requested NVTA FY2017 Funds	Other Sources of Funding	Total Cost by Phase
Engineering	\$350,000 (FY2017) \$100,000 (FY2018)	8	\$350,000 (FY2017) \$100,000 (FY2018)
Environmental Work	\$60,000 (FY2017) \$40,000 (FY2018)		\$60,000 (FY2017) \$40,000 (FY2018)
Design	\$350,000 (FY2017) \$100,000 (FY2018)		\$350,000 (FY2017) \$100,000 (FY2018)
Right of Way Acquisition			
Construction	\$1,200,000 (FY2017) \$5,700,000 (FY2018) \$3,500,000 (FY2019) \$200,000 (FY2020)		\$1,200,000 (FY2017) \$5,700,000 (FY2018) \$3,500,000 (FY2019) \$200,000 (FY2020)
Capital Asset Acquisitions			
Other			
TOTAL	\$11,600,000		\$11,600,000

Project Impacts

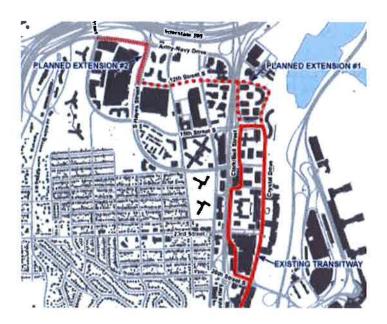
What regional benefit(s) does this project offer? This project is a key roadway component of Crystal City, Pentagon City, and the Pentagon, which forms a major regional activity center, employment center, multimodal transportation hub, and a key gateway for travel between Northern Virginia and downtown Washington, DC. It contains an estimated 73,400 jobs in 2015 and is forecasted to reach 112,700 jobs by 2040. The Crystal City Streets Program will reconfigure the network of streets in Crystal City from a poorly-functioning grid of one-way streets to a more convenient network of two-way multimodal streets. The improved streets will streamline automobile traffic, reducing congestion by allowing drivers and buses to more directly reach their destinations without circling long blocks. The new streets will also allow better and safer access to transit for pedestrians.

This project will also extend the Crystal City-Potomac Yard Transitway, Virginia's first Metroway service. The Metroway connects Crystal City in Arlington with Potomac Yard and the Braddock Road Metrorail Station in Alexandria, then runs as a normal slow surface bus between Crystal City and Pentagon City. This project will extend the rapid transit features of the line north to the Pentagon City Metro station.

Extending Metroway service will provide new rapid transit access to multiple activity centers, take cars off congested streets, and add transit capacity at one of the Metrorail system's most congested points.



These maps show the route of the under construction CCPY (top left), initial planned transit service (top right) of the under construction CCPY Transitway, and the planned CCPY Transitway extension to Pentagon City (bottom).



How will the project reduce congestion? The Crystal City Streets Program will reduce congestion by completing a two-way street grid in Crystal City, eliminating excess time lost and vehicle-miles traveled by drivers attempting to reach their destinations through a disorienting one-way street grid that unnecessarily requires drivers to loop and double back to reach destinations. The Streets Program will also induce new transit trips and reduce congestion on Metrorail through its extension of the Crystal City-Potomac Yard Metroway line to Pentagon City. These new connections and dedicated bus lanes will reduce the travel time and increase the capacity of planned transit service, reducing vehicle trips and reducing both roadway and transit congestion. The improvements to the intersection of 23rd Street South, South Eads Street, and Route 1 will reduce congestion by realigning the intersection with planned improvements in Crystal City, simplifying intersection geometries, and creating safer travel conditions for all modes.

How will the project increase capacity? The Crystal City Streets Program will complete two segments of the extended Crystal City-Potomac Yard Transitway, allowing for uninterrupted rapid transit trips on 12th Street South and on South Clark Street through the project areas identified. This facility currently runs in mixed-traffic, resulting in potential service disruption, lower reliability, and higher travel times. These dedicated facilities do not currently exist, and the proposed transit circulation patterns are not currently possible on the existing one-way street grid. The two proposed road realignments and reconfigurations in this project would enable faster transit trips along the extended CCPY.

By allowing buses to travel along their route faster, the same number of buses will be able to make more trips along their route, thus directly increasing the through-capacity of transit in the corridor. In addition to that direct capacity improvement, an additional rapid transit connection between Pentagon City, Crystal City, and Braddock Road Metro stations will reduce the burden on the Metrorail system to carry local trips, thus increasing the effective capacity of the Metrorail Yellow and Blue lines.

The reconfiguration of South Clark and South Bell Streets will enable additional local street connections, increase roadway capacity, and allow for additional turning movements. The intersection of 23rd Street

South and Route 1 is confusing and dangerous for vehicles and pedestrians. The realignment and reconfiguration of this intersection will reduce conflict points and simplify the intersection geometry, increasing the vehicular capacity of these major local and regional streets.

Finally, given the extremely high volume of pedestrian traffic in Crystal City, pedestrian capacity will be increased via wider sidewalks and improved pedestrian crossings. Without this additional pedestrian capacity, pedestrians will spill onto the roadway, resulting in an unsafe situation and impeding vehicular travel.

How will the project improve auto and pedestrian safety? The Crystal City Streets Program will address both auto and pedestrian safety. Intersections will feature new signals and updated signal timing. Comprehensive traffic analysis will inform all the designs within the project area in order to simplify the vehicle movements and reduce conflict points. Pedestrian safety will be improved with new, wider sidewalks, updated pedestrian ramps, median refuges where possible, new crosswalks designed specifically for the high pedestrian volumes in Crystal City area, and new pedestrian signals.

How will the project improve regional connectivity? The project will directly improve pedestrian, bicycle, vehicular, and transit connectivity within and between the **Pentagon City** and **Crystal City** activity centers in Arlington. By enabling the extension CCPY transitway, this project will connect these Arlington activity centers to the **Potomac Yard** and **Braddock Road** activity centers in Alexandria. These connections will be improved for transit vehicles and automobiles.

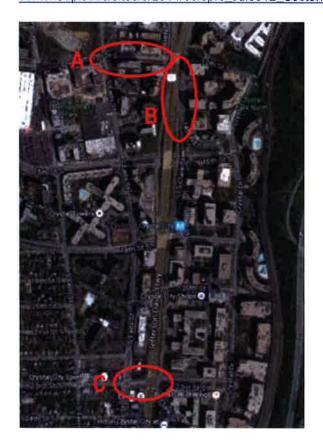
Finally, by reducing the burden on Metrorail to carry short distance trips, this project will add capacity to the most crowded section of the Blue and Yellow lines, thus improving connectivity between **Downtown**Washington and Rosslyn, and activity centers further south including King Street, Carlyle, Beauregard, Landmark, Huntington, Beltway South, and Springfield.

How will the project improve bicycle and pedestrian travel options? Pedestrian and bicycle connectivity will both be improved by the completion of the Crystal City street grid as part of this Project. Completing the street grid will allow for direct trips between points in Crystal City that are not currently possible due to a lack of street connections. Additionally, new protected bicycle lanes included in the Crystal City Streets Program will be funded by this request. Comparable protected bicycle lanes in Arlington have increased bicycle trips by 93% on affected streets.

How will the project improve the management and operation of existing facilities through technology applications? The County will leverage the recently constructed fiber optic network, CCTV camera installations, and improved detection and pre-emption infrastructure components to make Transit Signal Priority successful in the CCPY area. In addition, new technologies such as queue jumps can be implemented to further enhance transit throughout the corridor.

Additional Information in Support of This Project

http://projects.arlingtonva.us/projects/15th-street-clark-bell-street-realignment/ http://projects.arlingtonva.us/projects/23rd-street-south-realignment/ http://arlingtonva.s3.amazonaws.com/wpcontent/uploads/sites/5/2014/03/sprc_Jul3012_SectorPlan_CrystalCityPO.pdf





Project Location in relation to existing conditions and the Crystal City Sector Plan (adopted 2010).

APPENDIX B-PROJECT BUDGET & CASH FLOW PROJECT IDENTIFICATION AND PROPOSED FUNDING

Crystal City Streets (8Y)

Recipient Entity:

Project Contact Information:

Arlington County Mark Schnaufer, 703-228-3935, mschnaufer@arlingtonva.us

NVTA Use:		
Date Received:		
Funding Program:		
Project #:	F:	
Ledger Account #:		
Revision Date:		
Recy'd Certificate of In	s:	

TABLE B-1 PROJECT COSTS & FUNDING SOURCE

Project Cost Category	Т	otal Project Costs	Approved NVTA Project Funds	Amount of Other Sources of Funds	List of Other Sources of Funds (For each cost category include all other funding sources; list each source of funds on a separate line for each cost category)
Study	\$		\$	\$ -	
Preliminary Engineering	\$	2,550,000	\$ 1,000,000	\$ 1,550,000	TIF / TCF C&I
Right-of-Way Acquisition					
Construction	\$	15,426,000	\$ 10,600,000	\$ 4,826,000	TIF
Capital Asset Acquisitions					
Other					
Total Estimated Cost	\$	17,976,000	\$ 11,600,000	\$ 6,376,000	TIF / TCF C&I

TABLE B-2 PROJECT CASH FLOW PER FISCAL YEAR AND COST CATEGORY FOR NVTA FUNDS ONLY

		otal FY2017	Total FY2018	Г	Total FY2019	Total FY2020		Total FY2021		Total FY2022	
Project Cost Category	Pr	oject Funds	Project Funds		Project Funds	P	roject Funds	Pro	ject Funds	P	roject Funds
Study											
Preliminary Engineering	\$	910,000	\$ 90,000								
Right-of-Way Acquisition											
Construction				\$	2,450,000	\$	8,150,000				
Capital Asset Acquisitions											
Other											
Total Estimated Cost	\$	910,000	\$ 90,000	\$	2,450,000	\$	8,150,000	\$	*	\$	-

Please Note: If additional years are needed, please submit a separate form with additional columns

TABLE B-3 MONTHLY/QUARTERLY PROJECT CASH FLOW FOR NVTA FUNDS ONLY

	FY20	17 Monthly	FY2018 (Quarterly	FY20:	19 Quarterly	FY2	020 Quarterly	FY2021 Qua	rterly	FY2022 Q	uarterly
Month	Ca	ash Flow	Cash	Flow	C	ash Flow	Cash Flow		Cash Flow		Cash Flow	
July												
August												
September			\$	90,000			\$	2,250,000				
October	\$	40,000										
November	\$	45,000										
December	\$	100,000					\$	2,250,000				
January	\$	100,000										
February	\$	125,000										
March	\$	125,000			\$	500,000	\$	2,250,000				
April	\$	125,000										
May	\$	125,000										
June	\$	125,000			\$	1,950,000	\$	1,400,000				
Total per Fiscal Year	\$	910,000	\$	90,000	\$	2,450,000	\$	8,150,000	\$	*	\$	•

Please Note: If additional years are needed, please submit a separate form with additional columns

The Total Amounts in Table B-2 and Table B-3 must agree to the total NVTA Funds listed in Table B-1

The total of each Fiscal Year must match in Table B-2 and Table B-3

This attachment is certified and made an offi	cial attachment to the Standard Project Agreement document b	by the parties of this agreement.					
Recipient Entity Meal 1 Achia?	Northern Virginia Transportation Authority	Northern Virginia Transportation Authority					
Signature	Signature	Signature					
COUNTY MANAGER	NVTA Executive Director	NVTA Chief Financial Officer					
Sept. 30 20(6	Title	Title					
MARK J. SCHENARTZ	Date	Date					

Print name of person signing

Revised: 4/13/2016

APPENDIX D-Tax Covenants

TAX COVENANTS (For Bond Funded Projects Only)

The Recipient Entity will not permit more than five percent of the total amount of NVTA Bond Proceeds or the Financed Property to be used directly or indirectly (i) for a Private Business Use or (ii) to make or finance loans to Nongovernmental Persons. Any transaction that is generally characterized as a loan for federal income tax purposes is a "loan" for purposes of this paragraph. In addition, a loan may arise from the direct lending of NVTA Bond Proceeds or may arise from transactions in which indirect benefits that are the economic equivalent of a loan are conveyed, including any contractual arrangement which in substance transfers tax ownership and/or significant burdens and benefits of ownership.

The Recipient Entity agrees not to requisition or spend NVTA Bond Proceeds for any Project Cost not constituting a Capital Expenditure.

Except as may be described in Appendix B, the Recipient Entity neither has on the date of this Agreement nor expects to have after this date any funds that are restricted, segregated, legally required or otherwise intended to be used, directly or indirectly, for the purposes for which the Recipient Entity is receiving NVTA Bond Proceeds.

The Recipient Entity acknowledges that it may have to provide detailed information about the investment of the amount of any requisition unless (i) payments are remitted directly by NVTA to the contractors/vendors or (ii) the Recipient Entity remits payment to the contractors/vendors within five banking days after the date on which NVTA advances the amount of the requisition. NVTA may request the detailed information in order to compute the rebate liability to the U.S. Treasury on NVTA's bonds or other debt financing pursuant to Section 148 of the Internal Revenue Code of 1986, as amended (the "Code").

"Capital Expenditure" means any cost of a type that is properly chargeable to capital account (or would be so chargeable with (or but for) a proper election or the application of the definition of "placed in service" under Treas. Reg. § 1.150-2(c)) under general federal income tax principles, determined at the time the expenditure is paid.

"Federal Government" means the government of the United States and its agencies or instrumentalities.

"Financed Property" means the property financed by the NVTA Bond Proceeds.

"General Public Use" means use of Financed Property by a Nongovernmental Person as a member of the general public. Use of Financed Property by a Nongovernmental Person in a Trade or Business is treated as General Public Use only if the Financed Property is intended to be available and in fact is reasonably available for use on the same basis by natural persons not

engaged in a Trade or Business. Use under arrangements that convey priority rights or other preferential benefits is not use on the same basis as the general public.

"Governmental Person" means any Person that is a state or local governmental unit within the meaning of Section 141 of the Code (or any instrumentality thereof).

"NVTA Bond Proceeds" means, as used herein, the sale proceeds of any NVTA bonds or other debt instrument and the investment earnings on such proceeds, collectively.

"Nongovernmental Person" mean any Person other than a Governmental Person. For the purposes hereof, the Federal Government is a Nongovernmental Person.

"Person" means any natural person, firm, joint venture, association, partnership, business trust, corporation, limited liability company, corporation or partnership or any other entity (including the Federal Government and a Governmental Person).

"Private Business Use" means a use of the NVTA Bond Proceeds directly or indirectly in a Trade or Business carried on by a Nongovernmental Person other than General Public Use. For all purposes hereof, a Private Business Use of any Financed Property is treated as a Private Business Use of NVTA Bond Proceeds. Both actual and beneficial use by a Nongovernmental Person may be treated as Private Business Use under Section 141 of the Code. In most cases, however, Private Business Use results from a Nongovernmental Person having special legal entitlements to use the Financed Property under an arrangement with the Recipient Entity. Examples of the types of special legal entitlements resulting in Private Business Use of Proceeds include (i) ownership for federal tax purposes of Financed Property by a Nongovernmental Person and (ii) actual or beneficial use of Financed Property by a Nongovernmental Person pursuant to a lease, a Service Contract, an incentive payment contract or certain other arrangements such as a take-orpay or other output-type contract. Private Business Use of the Financed Property may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. Any arrangement that is properly characterized as a lease for federal income tax purposes is treated as a lease for purposes of the Private Business Use analysis. An arrangement that is referred to as a management or Service Contract may nevertheless be treated as a lease, and in determining whether a management or service contract is properly characterized as a lease, it is necessary to consider all of the facts and circumstances, including (i) the degree of control over the property that is exercised by a Nongovernmental Person, and (ii) whether a Nongovernmental Person bears risk of loss of the Financed Property. Private Business Use of Financed Property that is not available for General Public Use may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. In determining whether special economic benefit gives rise to Private Business Use, it is necessary to consider all of the facts and circumstances, including one or more of the following factors: (i) whether the Financed Property is functionally related or physically proximate to property used in the Trade or Business of a Nongovernmental Person, (ii) whether only a small number of Nongovernmental Persons receive the economic benefit, and

(iii) whether the cost of the Financed Property is treated as depreciable by the Nongovernmental Person.

"Service Contract" means a contract under which a Nongovernmental Person will provide services involving all, a portion or any function of any Financed Property. For example, a Service Contract includes a contract for the provision of management services for all or any portion of Financed Property. Contracts for services that are solely incidental to the primary governmental function or functions of Financed Property (for example, contracts for janitorial, office equipment repair, billing, or similar services) are not included in this definition. Additional contracts not included in this definition are (i) a contract to provide for services by a Nongovernmental Person in compliance with Revenue Procedure 97-13, 1997-1 C.B. 632, as modified by Revenue Procedure 2001-39, I.R.B. 2001-28, (ii) a contract to provide for services by a Nongovernmental Person if the only compensation is the reimbursement of the Nongovernmental Person for actual and direct expenses paid by the Nongovernmental Person to unrelated parties and (iii) a contract to provide for the operations by a Nongovernmental Person of a facility or system of facilities that consists predominately of public utility property (within the meaning of Section 168(i)(10) of the Code), if the only compensation is the reimbursement of actual and direct expenses of the Nongovernmental Person and reasonable administrative overhead expenses of the Nongovernmental Person.

"Trade or Business" has the meaning set forth in Section 141(b)(6)(B) of the Code, and includes, with respect to any Nongovernmental Person other than a natural person, any activity carried on by such Nongovernmental Person. "Trade or Business" for a natural person means any activity carried on by such natural person that constitutes a "trade of business" within the meaning of Section 162 of the Code.

RECIPIENT ENTITY

Name:

Name:

Date



ARLINGTON COUNTY, VIRGINIA



County Board Agenda Item Meeting of September 24, 2016

DATE: September 16, 2016

SUBJECT: Fiscal Year (FY) 2017 Northern Virginia Transportation Authority (NVTA) Standard Project Agreements for Funding and Administration and appropriation of grant funds.

C. M. RECOMMENDATIONS:

- 1. Approve the two attached Standard Project Agreements between the County Board of Arlington, Virginia, and NVTA for the use of NVTA Regional funding for two projects in the County's Capital Improvement Plan.
- 2. Authorize the County Manager or his designee, on behalf of the County Board, to execute all related documents necessary to formalize the Standard Project Agreements, subject to approval of the agreements and the documents as to form by the County Attorney.
- 3. Appropriate \$3,000,000 from FY 2017 NVTA funds (313.43514.353100) to the Department of Environmental Services (DES) (\$3,000,000 313.43514.TR07.A721), and \$11,600,000 from FY 2017 NVTA funds (335.43513.353100) to DES (\$6,221,000 to 335.43513.CC08.A731, \$3,279,000 to 335.43514.CC11.A731, and \$2,100,000 to 335.43513.CC16.A731) for transportation capital projects.

ISSUES: This is a request to execute two Standard Project Agreements between the County Board of Arlington, Virginia, and NVTA for use of regional transportation funds on projects previously endorsed by the Board and approved for funding by NVTA. No issues have been identified.

SUMMARY: On November 14, 2015, the County Board endorsed three Arlington projects proposed for consideration by NVTA for FY 2017 regional transportation funds. These three projects were included in the FY 2015-2024 Arlington Capital Improvement Plan (CIP). On July 14, 2016, NVTA approved a FY 2017 One-Year Program totaling \$466 million. Projects selected went through a rigorous screening process that gave priority to those projects that provided the greatest congestion reduction relative to cost. The final list of 12 regionally significant transportation investments included \$14,600,000 for two Arlington County projects:

County Attorney: mgp/cqm

County Attorney:

Staff: Sarah Crawford, Department of Environmental Services, Transportation Division

- Crystal City Streets: 12th Street Transitway, Clark/Bell Realignment, and Intersection Improvements (\$11,600,000)
- Lee Highway Corridor Intelligent Transportation Systems Enhancements (\$3,000,000)

The County submitted an additional project for consideration, \$6.5 million for the East Falls Church Regional Connections and Access Project, which was not selected for funding due its relatively low score for congestion reduction relative to cost.

Prior to receiving funding, the County must enter into project agreements with NVTA outlining the terms and conditions for the regional transportation funding, which is largely based on the legislation enacted by the General Assembly in 2013 (House Bill 2313), as well as other requirements set forth by NVTA, including insurance and record keeping requirements. Attachments 1 and 2 include the Standard Project Agreements to be executed for each of the approved projects.

BACKGROUND: House Bill 2313 raises transportation revenues for Northern Virginia through a series of state-imposed regional taxes and fees. The law imposes an additional 0.07 percent to the state Sales and Use Tax, a 2 percent increase in the Transient Occupancy Tax (hotel tax), and a 0.15 per \$100 assessment increase to the Grantor's tax (Congestion Relief Fee) in Northern Virginia. These revenues generate approximately \$300 million annually for the region. Revenues are collected by the state and distributed to NVTA. Of these revenues, 70 percent are retained by NVTA to fund regional transportation projects that have been rated by the Virginia Department of Transportation (VDOT) consistent with a process outlined by legislation enacted by the General Assembly in 2012 (House Bill 599).

To facilitate the implementation of these projects, NVTA developed an agreement to govern the terms and conditions associated with Virginia Code. In general, the agreement is based on the requirements of HB 2313, but it also includes practical provisions associated with the implementation of the law and standard contract language. The major provisions of the agreements remain unchanged from last year.

FISCAL IMPACT: The NVTA Regional funds were included in the County's Adopted FY 2017 – FY 2026 CIP (see the Crystal City, Pentagon City, Potomac Yard Streets and Intelligent Transportation Systems programs in the Transportation section). Reference to these funds is located in the Transportation Section of the Proposed FY 2017-2026 CIP: Crystal City, Pentagon City, and Potomac Yard Streets, page E-96, and Intelligent Transportation Systems, page E-103. Approving these project agreements ensures the full funding for the two projects receiving regional funds.

HOPE HALLECK CLERK TO THE COUNTY BOARD

ARLINGTON COUNTY, VIRGINIA

OFFICE OF THE COUNTY BOARD

2100 CLARENDON BOULEVARD, SUITE 300 ARLINGTON, VIRGINIA 22201-5406 (703) 228-3130 • FAX (703) 228-7430 E-MAIL: countyboard@arlingtonva.us



MEMBERS
LIBBY GARVEY
CHAIR
JAY FISETTE
VICE CHAIR

KATIE CRISTOL CHRISTIAN DORSEY JOHN VIHSTADT

CERTIFICATION

I hereby certify that at its September 24, 2016 Regular Meeting, on a consent motion by Mr. Dorsey, seconded by Ms. Cristol and carried by a vote of 5 to 0, the voting recorded as follows: Ms. Garvey - Aye, Mr. Fisette - Aye, Ms. Cristol - Aye, Mr. Dorsey - Aye, and Mr. Vihstadt - Aye, the County Board of Arlington, Virginia, approved the C.M. RECOMMENDATIONS in the attached County Manager's reports dated September 16, 2016 "SUBJECT: Fiscal Year (FY) 2017 Northern Virginia Transportation Authority (NVTA) Standard Project Agreements for Funding and Administration and appropriation of grant funds."

Given under my hand this 28th day of September 2016.

Hope L. Halleck, Clerk

Arlington County Board

[SEAL]